# **Columbia River**

**INTERSTATE 5** COLUMBIA RIVER CROSSING PROJECT





# **Final Environmental Impact Statement** and Final Section 4(f) Evaluation

VOLUME 1 OF 2

SEPTEMBER 2011

**Oregon Department** of Transportation

**U.S.** Department of Transportation Federal Highway Administration Federal Transit Administration



Washington State **Department of Transportation** 

C-TRAN











TRIGMET R

Interstate 5 Columbia River Crossing Project

Vancouver, Washington and Portland, Oregon

## Final Environmental Impact Statement

## Submitted Pursuant to:

The National Environmental Policy Act (42 U.S.C. 4322(2)(c)) and the Washington State Environmental Policy Act (Ch. 43.21 C RCW)

## Submitted by:

Federal Highway Administration Federal Transit Administration

and

Washington State Department of Transportation Oregon State Department of Transportation Southwest Washington Regional Transportation Council Metro Clark County Public Transportation Benefit Area Tri-County Metropolitan Transportation District

In cooperation with

U.S. Army Corps of Engineers U.S. Coast Guard Federal Aviation Administration National Park Service Washington State Department of Archaeology and Historic Preservation U.S. General Services Administration

Daniel M. Mathis FHWA Washington Division Administrator

**Phillip Ditzler** FHWA Oregon Division

**R.F. Krochalis** FTA Regional Administrator, Region 10

07/2011

Administrator

Date of Approval

WSDOT EIS No: FHWA-WA-EIS-08-01-F

9/7/2011 Date of Approval

ullub

**Megan White** Washington State Department of Transportation, Director, Environmental Service

011

AN

Dean Lookingbill Southwest Washington Regional Transportation Council, Transportation Director

Date of Approval

leff Hamm C-TRAN, Executive Director/CEO

Date of Approval

W.

Kristopher W. Strickler Oregon Department of Transportation, Deputy Project Director

09-07-201

Date of Approval

**Tom Hughes** Metro, Council President

2011

Date of Approval

Neil McFarlane TriMet General Manager

Date of Approval

### Title VI

The Washington State Department of Transportation (WSDOT) and Oregon State Department of Transportation (ODOT) ensure full compliance with Title VI of the Civil Rights Act of 1964 by prohibiting discrimination against any person on the basis of race, color, national origin or sex in the provision of benefits and services resulting from its federally assisted programs and activities. For questions regarding WSDOT's Title VI Program, you may contact the Department's Title VI Coordinator at (360) 705-7098. For questions regarding ODOT's Title VI Program, you may contact the Department's Civil Rights Office at (503) 986-4350.

### Americans with Disabilities Act (ADA) Information

If you would like copies of this document in an alternative format, please call the CRC project office at (360) 737-2726 or (503) 256-2726. Persons who are deaf or hard of hearing may contact the CRC project through the Telecommunications Relay Service by dialing 7-1-1.

¿Habla usted español? La informacion en esta publicación se puede traducir para usted. Para solicitar los servicios de traducción favor de llamar al (503) 731-4128.

# Project Abstract

The Columbia River Crossing (CRC) project is a bridge, transit, highway, and bicycle and pedestrian improvement project proposed by the Oregon and Washington Departments of Transportation (ODOT, WSDOT), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), Southwest Washington Regional Transportation Council (RTC), Metro, Clark County Public Transportation Benefit Area (C-TRAN), and Tri-County Metropolitan Transportation District (TriMet) to improve safety and mobility in the Interstate 5 (I-5) corridor between Portland, Oregon and Vancouver, Washington. FHWA and FTA are the lead federal agencies for this study. Both agencies must ensure that the National Environmental Policy Act (NEPA) process is properly conducted and completed, including the publication of this Final Environmental Impact Statement (FEIS), before they provide funding or approval to construct the project.

I-5 is the main interstate corridor on the west coast from Canada to Mexico and one of only two roadway crossings of the Columbia River in the Portland-Vancouver metropolitan area. The CRC project focuses on a 5-mile segment of the I-5 corridor extending from State Route (SR) 500 in Vancouver to approximately Columbia Boulevard in Portland. Alternatives considered in the Draft Environmental Impact Statement (DEIS) included a No-Build Alternative and four multimodal build alternatives that either replace or rehabilitate the existing river crossing, provide highway improvements, either extend light rail or provide bus rapid transit with several transit alignment and length options, improve bicycle and pedestrian facilities, consider tolling, and implement transportation demand and system management measures.

During preparation and following publication of the DEIS, the project solicited public and stakeholder feedback through public comments, hearings and workshops to gather input and discuss the alternatives. In July 2008, following the release of the DEIS, the project sponsors adopted the locally preferred alternative (LPA) as a refined version of Alternative 3 in the DEIS, which includes the following transportation improvements along the project corridor:

- A new river crossing over the Columbia River and associated I-5 highway improvements, including seven interchanges, north and south of the river.
- A variety of bicycle and pedestrian improvements throughout the project corridor.
- Extension of light rail transit from the Expo Center in Portland to Clark College in Vancouver, and associated transit improvements, including transit stations, park and rides, bus route changes, and expansion of a light rail transit maintenance facility.
- A new toll on motorists using the river crossing as both a financing and demand management tool.
- Transportation demand and system management measures to be implemented with the project.

Following the adoption of the LPA, the project team continued to evaluate and solicit input from the public, other stakeholders, and the project sponsors to help further refine the LPA.

Depending on the availability of funding, construction of several highway elements of the LPA could be deferred to some later date. This FEIS evaluates both the LPA Full Build and the LPA with highway phasing. The LPA with highway phasing would build most of the LPA in the first phase, but would defer construction of specific highway elements of the project to some future, undetermined date. This FEIS also includes two design options for the interchanges at Hayden Island and Marine Drive, referred to as LPA Option A and LPA Option B. LPA Option A is the option preferred by the federal project leads and the local sponsoring agencies and includes local vehicular access between Marine Drive and Hayden Island on a local multimodal bridge. LPA Option B does not have vehicle traffic lanes on the light rail bridge, but instead provides direct access between Marine Drive and the island with collector-distributor (CD) lanes that would be built adjacent to I-5.

The following persons can be contacted for additional information regarding this document:

### **Columbia River Crossing**

Heather Wills CRC Environmental Manager 700 Washington Street, Suite 300 Vancouver, WA 98660 (360) 737-2726 or (503) 256-2726

## Federal Highway Administration

John McAvoy, PE Major Projects Manager FHWA Western Federal Lands Building 610 E 5th Street Vancouver, WA 98661 (360) 619-7591

## Federal Transit Administration

James Saxton Transportation Program Specialist, Region 10 915 Second Avenue, Suite 3142 Seattle, WA 98174 (206) 220-4311

# Fact Sheet

## **Project Title**

Interstate 5 Columbia River Crossing

## **Project Description**

The Interstate 5 (I-5) Columbia River Crossing (CRC) project is a bridge, transit, highway, and bicycle and pedestrian improvement project of ODOT, WSDOT, RTC, Metro, C-TRAN, and TriMet. The project's purpose is to reduce congestion, enhance safety, and increase mobility. The project area begins at SR 500 in Vancouver, Washington, and extends to Columbia Boulevard in Portland, Oregon, and includes the existing I-5 crossing of the Columbia River.

## Date of Issue

DEIS: May 2, 2008 FEIS: September 23, 2011

## **Document Availability**

Download an electronic copy: www.columbiarivercrossing.com

Request an electronic or printed copy of the FEIS:

Submit request to *feedback@columbiarivercrossing.org*, or call (360) 737-2726 or (503) 256-2726 or call toll free at (866) 396-2726.

The Executive Summary and electronic copy of the FEIS are available at no charge. Hard copies of the FEIS are available for purchase.

The FEIS is also available for review at various public libraries and meeting places throughout the project area.

### WASHINGTON LOCATIONS:

| • | Clark College – Cannell Library<br>1933 Fort Vancouver Way #112, Vancouver, WA 98663                      | (360) 992-2869 |
|---|-----------------------------------------------------------------------------------------------------------|----------------|
| • | Esther Short Building<br>610 Esther Street, Vancouver, WA 98660                                           | (360) 696-8200 |
| • | Firstenburg Center<br>700 NE 136th Avenue, Vancouver, WA 98684                                            | (360) 487-7001 |
| • | Vancouver Community Library<br>901 C Street, Vancouver, WA 98663                                          | (360) 906-5106 |
| • | Luepke Center<br>1009 E McLoughlin Boulevard, Vancouver, WA 98663                                         | (360) 696-8202 |
| • | Marshall Center<br>1009 E McLoughlin Boulevard, Vancouver, WA 98663                                       | (360) 487-7100 |
| • | Washington State University – Vancouver Campus Libra<br>14204 NE Salmon Creek Avenue, Vancouver, WA 98686 | ~              |

**OREGON LOCATIONS:** 

| • Albi | na Library<br>5 NE 15th Avenue, Portland, OR 97212                                                 | (503) 988-5362                  |
|--------|----------------------------------------------------------------------------------------------------|---------------------------------|
| • Mat  | t Dishman Community Center<br>IE Knott Street, Portland, OR 97212                                  | (503) 823-3673                  |
|        | tnomah County Central Library<br>SW 10th Avenue, Portland, OR 97205                                | (503) 988-5123                  |
|        | th Portland Library<br>N Killingsworth Street, Portland, OR 97217                                  | (503) 988-5394                  |
|        | nsula Park Community Center<br>N Rosa Parks Way, Portland, OR 97217                                | (503) 823-3620                  |
|        | land State University – Branford P. Millar Library<br>5 SW Park Avenue, Portland, OR 97201         | (503) 725-5874                  |
|        | land Community College – Cascade Campus – Libra<br>N Killingsworth Street, Portland, OR 97217      | ary<br>(503) 244-6111           |
| -      | ohns Community Center<br>7 N Central Street, Portland, OR 97203                                    | (503) 823-3192                  |
| -      | ohns Library<br>) N Charleston Avenue, Portland, OR 97203                                          | (503) 988-5397                  |
|        | versity of Portland Library – Wilson W. Clark Memo<br>) N Willamette Boulevard, Portland, OR 97203 | orial Library<br>(503) 943-7788 |
|        | versity Park Community Center<br>9 N Foss Avenue, Portland, OR 97203                               | (503) 823-3631                  |
| 4 1 1  |                                                                                                    |                                 |

Additionally, copies have been provided to all active neighborhood associations in the project area. Please contact your neighborhood leader to request to borrow the document.

### **Review Period**

September 23, 2011 to October 23, 2011

### **Review Comments and Contact Information**

Where to send written comments: Heather Wills, CRC Environmental Manager 700 Washington Street, Suite 300 Vancouver, WA 98660 For more information regarding this document please contact: Heather Wills, CRC Environmental Manager 700 Washington Street, Suite 300 Vancouver, WA 98660 (360) 737-2726 or (503) 256-2726

Where to email comments: *feedback@columbiarivercrossing.org* 

## Public Drop-in Sessions

Public drop-in sessions will be held in Portland and Vancouver at the following dates and locations:

Wednesday, October 12, 2011 2:00 to 4:00 pm and 6:00 to 8:00 pm Vancouver Community Library (Columbia Room) 901 C Street Vancouver, WA 98660

Thursday, October 13, 2011 2:00 to 4:00 pm and 6:00 to 8:00 pm Jantzen Beach SuperCenter (Park Room) 1405 Jantzen Beach Center Portland, OR 97217

# Anticipated Local, State, and Federal Permits and Approvals

#### Water Quality, Wetlands and Shoreline

Clean Water Act (CWA) Section 404 Permit

Oregon Removal and Fill Permit

CWA Section 401 Water Quality Certification (Oregon and Washington)

CWA National Pollutant Discharge Elimination System Permit

Rivers and Harbors Act Section 9 Bridge Permit

Rivers and Harbors Act Section 10 Waterway Structures Permit

Rivers and Harbors Act, US Code 33, Section 408 Civil Works Alteration Permit

Sole Source Aquifer Protection Review

Washington Shoreline Management Act Substantial Development Permit

Washington Critical Areas Protection

Washington Construction Stormwater General Permit

Oregon 1200-C Construction Permit

City of Portland Environmental Zone Permit

City of Vancouver Critical Areas Permit

#### **Fish and Wildlife**

Endangered Species Act Section 7 Consultation

Marine Mammal Protection Act

Magnuson-Stevens Fishery Conservation Management Act

Migratory Bird Treaty Act

Oregon Endangered Species Act

Washington Aquatic Lands Act

Washington Hydraulic Project Approval

#### Air Quality

Air Quality Conformity Determination

**Oregon Stationary Source Permit** 

Washington Stationary Source Permit

#### **Hazardous Waste**

Voluntary Cleanup Program Approval

Archaeological and Historic Resources

Section 106 Memorandum of Agreement

Historic Property Demolition Permit

#### Section 4(f)

Section 4(f) Evaluation

#### **Public Utilities**

Use and occupancy agreements (if relocated)

#### Federal Highway Administration Approvals

Several different approvals necessary for I-5 freeway improvements

#### Parks

Federal Land to Parks

Land and Water Conservation Fund Act

#### Aviation

FAA Notice of Proposed Construction or Alteration

#### Land Acquisitions

Federal Land Transfer

Uniform Relocation Assistance and Real Property Acquisitions Policies Act

Oregon Lease/Easement Approval

Washington Lease/Easement Approval

#### **Construction of Transit Stations and Park and Rides**

**Building Permits** 

Noise Variance

Sign Permits

Site Plan Approvals

#### Local Roadways and Traffic Plans

**Environmental Conservation Zone Permit** 

Improvements in Right Of Way

Transportation Management Plan

Temporary Use Permit

#### Land Use and Growth Management

Metro Land Use Final Order

This page intentionally left blank.

# Table of Contents

| Project  | Abstract                                                                                    | iii     |
|----------|---------------------------------------------------------------------------------------------|---------|
| Fact Sh  | neet                                                                                        | V       |
| Anticipa | ated Local, State, and Federal Permits and Approvals                                        | vii     |
| Preface  | e                                                                                           | XXV     |
| Acrony   | ms                                                                                          | xxxi    |
| Summa    | ary                                                                                         | S-1     |
| V        | Vhat is the I-5 Columbia River Crossing project?                                            | S-1     |
| V        | Who is leading the CRC project?                                                             | S-3     |
| V        | What studies preceded the CRC project?                                                      | S-4     |
| V        | What problems does this project seek to fix?                                                | S-5     |
| F        | low has the public been involved in project development?                                    | S-8     |
| F        | low was the locally preferred alternative identified for the CRC project?                   | S-9     |
| ۷        | Vhat is the LPA?                                                                            | S-10    |
| V        | What other choices have been considered for addressing the<br>problems in the CRC corridor? | S-12    |
| V        | What improvements would be constructed with the LPA?                                        | S-18    |
| Ν        | Aultimodal River Crossing and Highway Improvements                                          | S-18    |
| F        | ligh-capacity Transit Improvements                                                          | S-21    |
| E        | Bicycle and Pedestrian Improvements                                                         | S-25    |
| E        | Bridge Toll                                                                                 | S-27    |
| Т        | ransportation System and Demand Management Measures                                         | S-28    |
| F        | How will the LPA be constructed?                                                            | S-29    |
| V        | What are the effects of the LPA and how do they compare to the DEIS Alternative             | s?S-30  |
| ٧        | What mitigation or compensation is proposed for unavoidable adverse impacts?                | S-35    |
| F        | low will the project address sustainability in design and construction?                     | S-37    |
| F        | low were comments on the Draft EIS addressed?                                               | S-38    |
| ٧        | Vhat are the next steps?                                                                    | S-38    |
| ŀ        | How can the public learn more about and be involved in the project?                         | S-39    |
| Project  | Purpose and Need                                                                            | 1-1     |
| 1        | .1 Importance of the I-5 Corridor and the Columbia River Crossing                           | 1-1     |
| 1        | 1.2 Developing the Purpose and Need for the I-5 Columbia River Crossing Proje               | ect 1-2 |
| 1        | 1.3 Purpose and Need for the I-5 Columbia River Crossing Project                            | 1-5     |
|          | 1.3.1 Project Purpose                                                                       | 1-5     |
|          | 1.3.2 Project Need                                                                          | 1-5     |
| 1        |                                                                                             | 1-9     |
| 1        | 1.5 Vision and Values                                                                       | 1-12    |

| Descriptio | on of Alternatives                                                               | 2-1  |
|------------|----------------------------------------------------------------------------------|------|
| 2.1        | Introduction                                                                     | 2-1  |
| 2.2        | The Locally Preferred Alternative                                                | 2-4  |
|            | 2.2.1 Multimodal River Crossing and Highway Improvements                         | 2-6  |
|            | 2.2.2 Transit                                                                    | 2-22 |
|            | 2.2.3 Pedestrian and Bicycle Improvements                                        | 2-30 |
|            | 2.2.4 Tolling                                                                    | 2-37 |
|            | 2.2.5 Transportation System and Demand Management Measures                       | 2-38 |
|            | 2.2.6 Mitigation                                                                 | 2-40 |
| 2.3        | Construction Methods                                                             | 2-41 |
|            | 2.3.1 Construction Sequence and Duration                                         | 2-41 |
|            | 2.3.2 Construction Activities                                                    | 2-44 |
|            | 2.3.3 Major Staging Sites and Casting Yard                                       | 2-50 |
| 2.4        | The No-Build Alternative                                                         | 2-54 |
| 2.5        | Alternatives Evaluated in the Draft EIS                                          | 2-55 |
| 2.6        | Key Findings Supporting Selection of the LPA                                     | 2-65 |
|            | 2.6.1 Key Findings Regarding the Replacement and<br>Supplemental River Crossings | 2-65 |
|            | 2.6.2 Key Findings Regarding Bus Rapid Transit and Light Rail Transit            | 2-68 |
|            | 2.6.3 Key Findings Regarding the Transit Terminus                                | 2-69 |
| 2.7        | Alternatives Development and Screening Process                                   | 2-70 |
|            | 2.7.1 Alternatives Considered but Rejected                                       | 2-70 |
|            | 2.7.2 Developing and Screening Alternatives Prior to the Draft EIS               | 2-71 |
|            | 2.7.3 Early Studies                                                              | 2-71 |
|            | 2.7.4 Evaluation Criteria and Initial Component Screening                        | 2-72 |
|            | 2.7.5 Further Narrowing of Components Prior to Alternative Packaging             | 2-74 |
|            | 2.7.6 Packaging the Most Promising Components into Alternatives                  | 2-75 |
|            | 2.7.7 Refining Alternatives for Evaluation in the Draft EIS                      | 2-77 |
|            | 2.7.8 Adopting the LPA After the Draft EIS                                       | 2-78 |
|            | 2.7.9 Further Defining the LPA                                                   | 2-79 |
| Existing C | conditions and Environmental Consequences                                        | 3-1  |
| 3.1        | Transportation                                                                   | 3-3  |
|            | 3.1.1 New Information Developed Since the Draft EIS                              | 3-4  |
|            | 3.1.2 Existing Conditions                                                        | 3-5  |
|            | 3.1.3 Long-term Effects                                                          | 3-26 |
|            | 3.1.4 Temporary Effects                                                          | 3-52 |
|            | 3.1.5 Mitigation or Compensation                                                 | 3-60 |
| 3.2        | Aviation and Navigation                                                          | 3-69 |
|            | 3.2.1 New Information Developed Since the Draft EIS                              | 3-70 |
|            | 3.2.2 Existing Conditions                                                        | 3-70 |
|            | 3.2.3 Long-term Effects                                                          | 3-74 |
|            | 3.2.4 Temporary Effects                                                          | 3-76 |
|            | 3.2.5 Mitigation or Compensation                                                 | 3-76 |
| 3.3        | Property Acquisitions and Displacements                                          | 3-79 |
|            | 3.3.1 New Information Developed Since the Draft EIS                              | 3-79 |

|     | 3.3.2 Existing Conditions                                  | 3-80  |
|-----|------------------------------------------------------------|-------|
|     | 3.3.3 Long-term Effects                                    | 3-83  |
|     | 3.3.4 Temporary Effects                                    | 3-90  |
|     | 3.3.5 Mitigation or Compensation                           | 3-93  |
| 3.4 | Land Use and Economic Activity                             | 3-97  |
|     | 3.4.1 New Information Developed Since the Draft EIS        | 3-97  |
|     | 3.4.2 Existing Conditions                                  | 3-98  |
|     | 3.4.3 Long-term Effects                                    | 3-106 |
|     | 3.4.4 Temporary Effects                                    | 3-119 |
|     | 3.4.5 Mitigation or Compensation                           | 3-120 |
| 3.5 | Neighborhoods and Environmental Justice                    | 3-123 |
|     | 3.5.1 New Information Developed Since the Draft EIS        | 3-123 |
|     | 3.5.2 Existing Conditions                                  | 3-125 |
|     | 3.5.3 Coordination                                         | 3-143 |
|     | 3.5.4 Effects Guidelines                                   | 3-145 |
|     | 3.5.5 Long-term Effects                                    | 3-146 |
|     | 3.5.6 Temporary Effects                                    | 3-165 |
|     | 3.5.7 Mitigation or Compensation for Neighborhoods         | 3-166 |
|     | 3.5.8 Mitigation or Compensation for Environmental Justice | 3-168 |
|     | 3.5.9 Environmental Justice – Final Determination          | 3-169 |
| 3.6 | Public Services and Utilities                              | 3-175 |
|     | 3.6.1 New Information Developed Since the Draft EIS        | 3-175 |
|     | 3.6.2 Existing Conditions                                  | 3-177 |
|     | 3.6.3 Long-term Effects                                    | 3-178 |
|     | 3.6.4 Temporary Effects                                    | 3-182 |
|     | 3.6.5 Mitigation or Compensation                           | 3-186 |
| 3.7 | Parks and Recreation                                       | 3-189 |
|     | 3.7.1 New Information Developed Since the Draft EIS        | 3-189 |
|     | 3.7.2 Existing Conditions                                  | 3-190 |
|     | 3.7.3 Long-term Effects                                    | 3-196 |
|     | 3.7.4 Temporary Effects                                    | 3-203 |
|     | 3.7.5 Mitigation or Compensation                           | 3-207 |
| 3.8 | Historic and Archaeological Resources                      | 3-211 |
|     | 3.8.1 New Information Developed Since the Draft EIS        | 3-213 |
|     | 3.8.2 Existing Conditions                                  | 3-214 |
|     | 3.8.3 Long-term Effects                                    | 3-227 |
|     | 3.8.4 Temporary Effects                                    | 3-248 |
|     | 3.8.5 Mitigation or Compensation                           | 3-252 |
| 3.9 | Visual and Aesthetic Qualities                             | 3-257 |
|     | 3.9.1 New Information Developed Since the Draft EIS        | 3-257 |
|     | 3.9.2 Existing Conditions                                  | 3-259 |
|     | 3.9.3 Long-term Effects                                    | 3-261 |
|     | 3.9.4 Temporary Effects                                    | 3-267 |
|     | 3.9.5 Mitigation or Compensation                           | 3-269 |

| 3.10 Air Quality                                     | 3-273 |
|------------------------------------------------------|-------|
| 3.10.1 New Information Developed Since the Draft EIS | 3-273 |
| 3.10.2 Existing Conditions                           | 3-274 |
| 3.10.3 Long-term Effects                             | 3-277 |
| 3.10.4 Temporary Effects                             | 3-281 |
| 3.10.5 Mitigation or Compensation                    | 3-283 |
| 3.11 Noise and Vibration                             | 3-287 |
| 3.11.1 New Information Developed Since the Draft EIS | 3-287 |
| 3.11.2 Existing Conditions                           | 3-288 |
| 3.11.3 Long-term Effects                             | 3-296 |
| 3.11.4 Temporary Effects                             | 3-299 |
| 3.11.5 Mitigation or Compensation                    | 3-303 |
| 3.12 Energy                                          | 3-319 |
| 3.12.1 New Information Developed Since the Draft EIS | 3-319 |
| 3.12.2 Existing Conditions                           | 3-320 |
| 3.12.3 Long-term Effects                             | 3-322 |
| 3.12.4 Temporary Effects                             | 3-325 |
| 3.12.5 Mitigation or Compensation                    | 3-325 |
| 3.13 Electric and Magnetic Fields                    | 3-327 |
| 3.13.1 New Information Developed Since the Draft EIS | 3-327 |
| 3.13.2 Existing Conditions                           | 3-328 |
| 3.13.3 Long-term Effects                             | 3-329 |
| 3.13.4 Temporary Effects                             | 3-330 |
| 3.13.5 Mitigation or Compensation                    | 3-330 |
| 3.14 Water Quality and Hydrology                     | 3-333 |
| 3.14.1 New Information Developed Since the Draft EIS | 3-334 |
| 3.14.2 Existing Conditions                           | 3-334 |
| 3.14.3 Long-term Effects                             | 3-340 |
| 3.14.4 Temporary Effects                             | 3-344 |
| 3.14.5 Mitigation or Compensation                    | 3-348 |
| 3.15 Wetlands and Jurisdictional Waters              | 3-353 |
| 3.15.1 New Information Developed Since the Draft EIS | 3-354 |
| 3.15.2 Existing Conditions                           | 3-354 |
| 3.15.3 Long-term Effects                             | 3-360 |
| 3.15.4 Temporary Effects                             | 3-365 |
| 3.15.5 Mitigation or Compensation                    | 3-366 |
| 3.16 Ecosystems                                      | 3-371 |
| 3.16.1 New Information Developed Since the Draft EIS | 3-372 |
| 3.16.2 Existing Conditions                           | 3-373 |
| 3.16.3 Long-term Effects                             | 3-385 |
| 3.16.4 Temporary Effects                             | 3-392 |
| 3.16.5 Mitigation or Compensation                    | 3-396 |

| 3.17        | Geology and Soils                                               | 3-401      |
|-------------|-----------------------------------------------------------------|------------|
|             | 3.17.1 New Information Developed Since the Draft EIS            | 3-401      |
|             | 3.17.2 Existing Conditions                                      | 3-402      |
|             | 3.17.3 Long-term Effects                                        | 3-404      |
|             | 3.17.4 Temporary Effects                                        | 3-410      |
|             | 3.17.5 Mitigation or Compensation                               | 3-411      |
| 3.18        | Hazardous Materials                                             | 3-413      |
|             | 3.18.1 New Information Developed Since the Draft EIS            | 3-413      |
|             | 3.18.2 Existing Conditions                                      | 3-415      |
|             | 3.18.3 Long-term Effects                                        | 3-420      |
|             | 3.18.4 Temporary Effects                                        | 3-423      |
|             | 3.18.5 Mitigation or Compensation                               | 3-426      |
| 3.19        | Cumulative Effects                                              | 3-429      |
|             | 3.19.1 Past Actions                                             | 3-429      |
|             | 3.19.2 Recently Constructed Projects                            | 3-431      |
|             | 3.19.3 Acquisitions                                             | 3-434      |
|             | 3.19.4 Economics                                                | 3-435      |
|             | 3.19.5 Environmental Justice                                    | 3-436      |
|             | 3.19.6 Land Use                                                 | 3-437      |
|             | 3.19.7 Neighborhoods                                            | 3-438      |
|             | 3.19.8 Public Services and Utilities                            | 3-439      |
|             | 3.19.9 Air Quality and Air Toxics                               | 3-439      |
|             | 3.19.10 Climate Change                                          | 3-439      |
|             | 3.19.11 Electric and Magnetic Fields                            | 3-447      |
|             | 3.19.12 Energy and Peak Oil                                     | 3-447      |
|             | 3.19.13 Noise and Vibration                                     | 3-449      |
|             | 3.19.14 Archaeological Resources                                | 3-450      |
|             | 3.19.15 Historic Resources                                      | 3-451      |
|             | 3.19.16 Parks and Recreation Areas                              | 3-451      |
|             | 3.19.17 Visual Quality and Aesthetics                           | 3-452      |
|             | 3.19.18 Ecosystems                                              | 3-452      |
|             | 3.19.19 Geology and Soils                                       | 3-456      |
|             | 3.19.20 Water Quality and Hydrology                             | 3-456      |
|             | 3.19.21 Wetlands                                                | 3-457      |
|             | 3.19.22 Hazardous Materials                                     | 3-458      |
|             | 3.19.23 Irreversible and Irretrievable Commitments of Resources | 3-458      |
|             | 3.19.24 Temporary Construction Effects                          | 3-459      |
| Financial A | Analysis                                                        | 4-1        |
| 4.1         | Background                                                      | 4-1<br>4-1 |
| 4.1         | Capital Costs of the CRC Project                                | 4-1<br>4-4 |
| 4.2         | Capital Revenue Options                                         | 4-4<br>4-6 |
| 4.3         | 4.3.1 Federal Revenue and Financing Options                     | 4-0<br>4-8 |
|             | 4.3.2 State Funding Options                                     | 4-0<br>4-9 |
|             | 4.3.3 Toll Bond Proceeds and Revenues                           | 4-9<br>4-9 |
|             |                                                                 | 4-9        |
|             | 4.3.4 Regional Funding Options                                  | 4-11       |

|         | 4.4            | Capital Finance Plan                                                                                                              | 4-12 |
|---------|----------------|-----------------------------------------------------------------------------------------------------------------------------------|------|
|         |                | 4.4.1 Integrated Multimodal Finance Plan                                                                                          | 4-12 |
|         |                | 4.4.2 Assumptions Regarding Anticipated Funding Sources                                                                           | 4-13 |
|         |                | 4.4.3 Capital Finance Plan Scenarios                                                                                              | 4-17 |
|         | 4.5            | CRC Project Operations & Maintenance Costs                                                                                        | 4-26 |
|         |                | 4.5.1 Highway Operations and Maintenance Costs                                                                                    | 4-26 |
|         |                | 4.5.2 Transit Operations and Maintenance Costs                                                                                    | 4-29 |
|         | 4.6            | Operation and Maintenance Funding Options                                                                                         | 4-31 |
|         |                | 4.6.1 Highway O&M Revenue and Finance Plan                                                                                        | 4-31 |
|         |                | 4.6.2 Transit O&M Revenue and Finance Plan                                                                                        | 4-31 |
|         | 4.7            | Implementation Issues                                                                                                             | 4-34 |
|         | 4.8            | Summary                                                                                                                           | 4-35 |
| Final S | Secti          | ion 4(f) Evaluation                                                                                                               | 5-1  |
|         | 5.1            | Introduction                                                                                                                      | 5-1  |
|         | • • •          | 5.1.1 CRC Project Background and Purpose and Need                                                                                 | 5-3  |
|         | 5.2 [          | Description of Section 4(f) Resources                                                                                             | 5-4  |
|         |                | 5.2.1 Park and Recreation Resources                                                                                               | 5-4  |
|         |                | 5.2.2 Historic Resources                                                                                                          | 5-4  |
|         |                | 5.2.3 Archaeological Sites                                                                                                        | 5-19 |
|         |                | 5.2.4 The Vancouver National Historic Reserve                                                                                     | 5-19 |
|         |                | 5.2.5 Traditional Cultural Properties                                                                                             | 5-25 |
|         | 5.3 L          | Jse of Section 4(f) Resources                                                                                                     | 5-26 |
|         |                | 5.3.1 How is This Section Organized?                                                                                              | 5-26 |
|         |                | 5.3.2 Section 4(f) Uses by the No-Build Alternative                                                                               | 5-26 |
|         |                | 5.3.3 Section 4(f) Uses by the Locally Preferred Alternative                                                                      | 5-26 |
|         |                | 5.3.4 De Minimis Impact Findings                                                                                                  | 5-44 |
|         |                | 5.3.5 Temporary Occupancy                                                                                                         | 5-57 |
|         |                | 5.3.6 Constructive Use                                                                                                            | 5-59 |
|         | 5.4            | Avoidance Alternatives                                                                                                            | 5-60 |
|         | 5.5            | Measures to Minimize Harm                                                                                                         | 5-62 |
|         |                | 5.5.1 Minimizing Harm to the Resources in Portland                                                                                | 5-63 |
|         |                | 5.5.2 Minimizing Harm to the 1917 I-5 Northbound Bridge                                                                           | 5-66 |
|         |                | 5.5.3 Minimizing Harm to Section 4(f) Resources in Vancouver                                                                      | 5-70 |
|         | 5.6 L          | east Overall Harm Analysis                                                                                                        | 5-83 |
|         |                | 5.6.1 Factor (i) Ability to Mitigate Adverse Impacts to Section 4(f)<br>Resources, Including Any Measures That Result in Benefits | 5-87 |
|         |                | 5.6.2 Factor (ii) Severity of Impacts after Mitigation                                                                            | 5-89 |
|         |                | 5.6.3 Factor (iii) Relative Significance of Section 4(f) Properties                                                               | 5-90 |
|         |                | 5.6.4 Factor (iv) Views of Officials With Jurisdiction Over Each                                                                  |      |
|         |                | Section 4(f) Property                                                                                                             | 5-91 |
|         |                | 5.6.5 Factor (v) Degree to Which Alternative Meets Purpose and Need                                                               | 5-92 |
|         |                | 5.6.6 Factor (vi) Magnitude of Non-Section 4(f) Impacts                                                                           | 5-94 |
|         |                | 5.6.7 Factor (vii) Substantial Cost Difference                                                                                    | 5-96 |
|         | <b>- - - -</b> | 5.6.8 Conclusion of Least Overall Harm Analysis                                                                                   | 5-96 |
|         | 5./(           | Coordination                                                                                                                      | 5-97 |

| Public Inp | ut on the Draft EIS                                     | 6-1  |
|------------|---------------------------------------------------------|------|
| 6.1        | Draft EIS Public Review Goals                           | 6-2  |
| 6.2        | Draft EIS Review Process                                | 6-3  |
| 6.3        | Comment Overview                                        | 6-5  |
|            | 6.3.1 Comment Delivery Methods                          | 6-5  |
|            | 6.3.2 Demographics of Commenters                        | 6-5  |
|            | 6.3.3 Overview of Comments Received                     | 6-7  |
| 6.4        | Actions Taken in Response to Draft EIS Comments         | 6-33 |
|            | 6.4.1 Tolling                                           | 6-33 |
|            | 6.4.2 Parks and Recreational Resources                  | 6-33 |
|            | 6.4.3 Water Quality and Hydrology                       | 6-34 |
|            | 6.4.4 Impacts at Floating Home Community and Mitigation | 6-34 |
|            | 6.4.5 Ecosystems                                        | 6-35 |
| 6.5        | Identification of the LPA                               | 6-36 |

### Appendices

Appendix A: Agency and Tribal Coordination Appendix B: Public Involvement Appendix C: Sustainability Strategy Appendix D: Early Screening of Project Components and Evaluation of Alternatives Packages Appendix E: List of Potential Property Acquisitions Appendix F: Sponsor Agency Resolutions Regarding the Selection of the LPA Appendix G: References Appendix H: List of Preparers Appendix I: List of Recipients Appendix J: List of Technical Reports and Memoranda Appendix K: Glossary Appendix L: Mitigation Matrix Appendix M: Section 106 Memorandum of Agreement Appendix N: Biological Opinion Appendix O: NEPA Determinations Appendix P: CRC DEIS Comments Appendix Q: Bicycle/Pedestrian Maintenance and Security Program Appendix R: Index Technical reports are included as electronic appendices to this document. List of Exhibits

| Exhibit 1 Columbia River Crossing Project Area Map                          | S-2  |
|-----------------------------------------------------------------------------|------|
| Exhibit 2 Preceding Studies                                                 | S-4  |
| Exhibit 3 Projected Hours of Congestion on I-5 Crossing                     | S-5  |
| Exhibit 4 A Bus and Truck Wait During a Bridge Lift                         | S-6  |
| Exhibit 5 Accident on a Narrow Shoulder Closes Traffic Lane                 | S-7  |
| Exhibit 6 Constrained River Navigation                                      | S-8  |
| Exhibit 7 Bicycle and Pedestrian Path                                       | S-8  |
| Exhibit 8 Comparison of the LPA and DEIS Alternatives (Alternatives 2–5)    | S-14 |
| Exhibit 9 Key Transit and Highway Features of the LPA and DEIS Alternatives | S-15 |

| Exhibit 10 LPA and Alternatives Evaluated In DEIS                                                                |    | S-17 |
|------------------------------------------------------------------------------------------------------------------|----|------|
| Exhibit 11 Composite Deck Truss                                                                                  |    | S-18 |
| Exhibit 12 LPA Columbia River Crossing Cross-section                                                             |    | S-19 |
| Exhibit 13 Transit Alignments and Street Cross-Sections S-2                                                      | 2, | S-23 |
| Exhibit 14 Ruby Junction Maintenance Facility Proposed Expansion                                                 |    | S-24 |
| Exhibit 15 Proposed C-TRAN Bus Routes Comparison                                                                 |    | S-25 |
| Exhibit 16 Tolls for Passenger Cars (with Transponders)                                                          |    | S-28 |
| Exhibit 17 Construction Sequence and Duration                                                                    |    | S-29 |
| Exhibit 18 Summary of Transportation Effects and Cost for Each Alternative                                       |    | S-31 |
| Exhibit 19 Summary of Community and Environmental Effects for Each Alternativ                                    | /e | S-32 |
| Exhibit 20 Summary of Community and Environmental Effects and<br>Proposed Mitigation or Compensation for the LPA |    | S-35 |
| Exhibit 1.3-1 Columbia River Crossing Project Area                                                               |    | 1-6  |
| Exhibit 1.3-2 Accident Blocking the I-5 Bridge                                                                   |    | 1-7  |
| Exhibit 1.3-3 Bicycle and Pedestrian Path on I-5 Bridge                                                          |    | 1-8  |
| Exhibit 2.1-1 Project Area Map                                                                                   |    | 2-2  |
| Exhibit 2.1-2 Current Project Area                                                                               |    | 2-3  |
| Exhibit 2.2-1 LPA Potential Phased Highway Construction Options                                                  |    | 2-5  |
| Exhibit 2.2-2 LPA Columbia River Crossing Cross-section                                                          |    | 2-7  |
| Exhibit 2.2-3 Composite Deck Truss Bridge Type                                                                   |    | 2-7  |
| Exhibit 2.2-4 Pier Locations, Sizes, and Spacing                                                                 |    | 2-8  |
| Exhibit 2.2-5 Bridge Structure Elements                                                                          |    | 2-8  |
| Exhibit 2.2-6 North Portland Harbor Bridge Improvements                                                          |    | 2-10 |
| Exhibit 2.2-7 Auxiliary Lanes                                                                                    |    | 2-11 |
| Exhibit 2.2-8 LPA Through/Auxiliary Lanes                                                                        |    | 2-11 |
| Exhibit 2.2-9 Victory Boulevard Interchange Improvements                                                         |    | 2-12 |
| Exhibit 2.2-10 Marine Drive Interchange Improvements                                                             |    | 2-15 |
| Exhibit 2.2-11 Hayden Island Interchange Improvements                                                            |    | 2-17 |
| Exhibit 2.2-12 SR 14 Interchange Improvements                                                                    |    | 2-18 |
| Exhibit 2.2-13 Mill Plain Boulevard Interchange Improvements                                                     |    | 2-19 |
| Exhibit 2.2-14 Fourth Plain Boulevard Interchange Improvements                                                   |    | 2-20 |
| Exhibit 2.2-15 SR 500 Interchange Improvements                                                                   |    | 2-21 |
| Exhibit 2.2-16 Transit Vehicle Characteristics                                                                   |    | 2-22 |
|                                                                                                                  | 4, | 2-25 |
| Exhibit 2.2-18 Proposed Park and Rides Included in the LPA                                                       |    | 2-26 |
| Exhibit 2.2-19 Columbia Park and Ride                                                                            |    | 2-27 |
| Exhibit 2.2-20 Mill Park and Ride                                                                                |    | 2-27 |
| Exhibit 2.2-21 Clark Park and Ride                                                                               |    | 2-27 |
| Exhibit 2.2-22 Ruby Junction Maintenance Base Facility Expansion                                                 |    | 2-28 |
| Exhibit 2.2-23 Proposed C-TRAN Bus Routes Comparison                                                             |    | 2-28 |
| Exhibit 2.2-24 North Portland Bicycle and Pedestrian Improvements                                                |    | 2-31 |
| Exhibit 2.2-25 Hayden Island Bicycle and Pedestrian Improvements                                                 |    | 2-33 |
| Exhibit 2.2-26 River Crossing Bicycle and Pedestrian Improvements                                                |    | 2-34 |
| Exhibit 2.2-27 Vancouver Bicycle and Pedestrian Improvements                                                     |    | 2-35 |
| Exhibit 2.2-28 Toll Rate Structure for Passenger Cars with Transponders                                          |    | 2-37 |

| Exhibit 2.3-1 Construction Sequence and Duration                                                                | 2-43 |
|-----------------------------------------------------------------------------------------------------------------|------|
| Exhibit 2.3-2 Cofferdam                                                                                         | 2-44 |
| Exhibit 2.3-3 Soil Profile across the Columbia River                                                            | 2-45 |
| Exhibit 2.3-4 Staging Sites and Casting Yards in Relation to Project Area                                       | 2-51 |
| Exhibit 2.3-5 Precast Bridge Segment Being Loaded onto Barge in Barge Slip                                      | 2-52 |
| Exhibit 2.4-1 No-Build Alternative                                                                              | 2-54 |
| Exhibit 2.5-1 Alternative 2: Replacement Crossing with Bus Rapid Transit                                        | 2-56 |
| Exhibit 2.5-2 Alternative 3: Replacement Crossing with Light Rail                                               | 2-58 |
| Exhibit 2.5-3 Alternative 4: Supplemental Crossing with Bus Rapid Transit                                       | 2-60 |
| Exhibit 2.5-4 Alternative 5: Supplemental Crossing with Light Rail Transit                                      | 2-62 |
| Exhibit 2.5-5 Comparison of the LPA and Draft EIS Alternatives (Alternatives 2-5)                               | 2-64 |
| Exhibit 2.6-1 Number of People Crossing the River during Peak Commute Periods                                   | 2-65 |
| Exhibit 2.7-1 Alternatives Considered but Rejected,<br>Other Components Considered but Rejected                 | 2-70 |
| Exhibit 2.7-2 Alternative Corridors Evaluated during Initial Screening Process                                  | 2-74 |
| Exhibit 3.1 Summary of Transportation Components in Project Alternatives                                        | 3-2  |
| Exhibit 3.1-1 Travel Demand Model Input Changes from DEIS to FEIS<br>(Excluding Changes to the Transit Network) | 3-4  |
| Exhibit 3.1-2 CRC System Improvements                                                                           | 3-5  |
| Exhibit 3.1-3 Portland Interchange Areas                                                                        | 3-7  |
| Exhibit 3.1-4 Vancouver Interchange Areas                                                                       | 3-8  |
| Exhibit 3.1-5 Transit Travel Markets                                                                            | 3-8  |
| Exhibit 3.1-6 Existing Transit Center and Park and Ride Locations                                               | 3-9  |
| Exhibit 3.1-7 Summary of 2005 Transit System Operating Characteristics                                          | 3-9  |
| Exhibit 3.1-8 Existing Transit Facility Summary                                                                 | 3-10 |
| Exhibit 3.1-9 Vehicle Trips on I-5 in the CRC Main Project Area                                                 | 3-11 |
| Exhibit 3.1-10 2005 Vehicle Demand on I-5                                                                       | 3-12 |
| Exhibit 3.1-11 Speed Profiles 5 A.M. to 9 P.M.<br>Existing (2005) Conditions, Southbound I-5                    | 3-13 |
| Exhibit 3.1-12 Speed Profiles 5 A.M. to 9 P.M.<br>Existing (2005) Conditions, Northbound I-5                    | 3-14 |
| Exhibit 3.1-13 Existing and Proposed Pedestrian and Bicycle Facilities                                          | 3-18 |
| Exhibit 3.1-14 Oregon Crashes (2002-2006)                                                                       | 3-20 |
| Exhibit 3.1-15 Washington Crashes (2002-2006)                                                                   | 3-20 |
| Exhibit 3.1-16 ODOT SPIS Locations 2006-2008                                                                    | 3-23 |
| Exhibit 3.1-17 Existing Average Weekday total Transit<br>Travel Times in the I-5 Corridor                       | 3-24 |
| Exhibit 3.1-18 Transit System Operation and Maintenance Costs                                                   | 3-25 |
| Exhibit 3.1-19 Comparison of 2030 Direct Effects to Transportation                                              | 3-28 |
| Exhibit 3.1-20 Columbia River Crossing, Vehicle Trip Comparison                                                 | 3-30 |
| Exhibit 3.1-21 Hours of Congestion                                                                              | 3-31 |
| Exhibit 3.1-22 2030 Speed Profiles: 5 A.M. to 9 P.M., I-5 Southbound                                            | 3-32 |
| Exhibit 3.1-23 2030 Speed Profiles: 5 A.M. to 9 P.M., I-5 Northbound                                            | 3-33 |
| Exhibit 3.1-24 2030 LPA with Highway Phasing Speed Profiles:5 A.M. to 9 P.M.,<br>I-5 Southbound                 | 3-34 |
| Exhibit 3.1-25 2030 LPA with Highway Phasing Speed Profiles: 5 A.M. to 9 P.M., I-5 Northbound                   | 3-34 |
| Exhibit 3.1-26 North Portland Bicycle and Pedestrian Improvements                                               | 3-40 |

| Exhibit 3.1-27 LPA Transit Alignment                                                                    | 3-43    |
|---------------------------------------------------------------------------------------------------------|---------|
| Exhibit 3.1-28 Major Transit Market Locations                                                           | 3-44    |
| Exhibit 3.1-29 Comparison of Average Daily Transit Mode Share in<br>Key Markets in the Project Corridor | 3-45    |
| Exhibit 3.1-30 Comparison of 2030 Peak Period Total Transit Travel Time                                 | 3-46    |
| Exhibit 3.1-31 Regional Vehicle Miles Traveled                                                          | 3-47    |
| Exhibit 3.1-32 On-Street Parking Impacts                                                                | 3-51    |
| Exhibit 3.1-33 Construction Activities and Estimated Duration                                           | 3-53    |
| Exhibit 3.1-34 Road Closures and Detours                                                                | 3-55    |
| Exhibit 3.2-1 I-5 and BNSF Railroad Bridges                                                             | 3-71    |
| Exhibit 3.2-2 Shipping Channels Under the I-5 and BNSF Railroad Bridges                                 | 3-71    |
| Exhibit 3.2-3 Existing I-5 Columbia River Crossing Navigation Clearances                                | 3-72    |
| Exhibit 3.2-4 Summary of Vertical Clearance Requirements and Frequency of Use                           | e 3-72  |
| Exhibit 3.2-5 Pearson Field and Portland International Airport Aviation Constraints                     | s 3-73  |
| Exhibit 3.2-6 Comparison of Direct Effects to Aviation and Navigation                                   | 3-75    |
| Exhibit 3.3-1 Comparison of Long-term Effects on Property Acquisitions<br>and Displacements             | 3-83    |
| Exhibit 3.3-2 Summary of Permanent Property Acquisitions<br>and Displacements for the LPA               | 3-84    |
| Exhibit 3.3-3 Permanent and Temporary Property Acquisitions 3-8                                         | 5, 3-86 |
| Exhibit 3.3-4 Residential, Commercial, and Public Uses<br>Permanently Displaced by the LPA              | 3-87    |
| Exhibit 3.3-5 Ruby Junction Maintenance Facility Expansion                                              | 3-90    |
| Exhibit 3.3-6 Potential Staging Sites and Casting Yards                                                 | 3-92    |
| Exhibit 3.4-1 Existing Land Use on Hayden Island (looking north)                                        | 3-99    |
| Exhibit 3.4-2 Existing Land Use in Vancouver (looking northeast)                                        | 3-100   |
| Exhibit 3.4-3 Ports of Portland/Vancouver Projected<br>Commodity Growth (millions of tons)              | 3-105   |
| Exhibit 3.4-4 Ports of Portland/Vancouver Commodity Flow Forecast by Mode                               | 3-105   |
| Exhibit 3.4-5 Comparison of Long-term Effects on Land Use and Economics                                 | 3-106   |
| Exhibit 3.4-6 Summary of Economic Impacts                                                               | 3-110   |
| Exhibit 3.4-7 Factors Associated with Highway Projects                                                  | 3-117   |
| Exhibit 3.4-8 Factors Associated with High-capacity Transit Projects                                    | 3-117   |
| Exhibit 3.4-9 Employment Impacts of Project Construction                                                | 3-120   |
| Exhibit 3.5-1 Neighborhoods in the Project Study Area                                                   | 3-126   |
| Exhibit 3.5-2 City and County Demographics                                                              | 3-128   |
| Exhibit 3.5-3 Census Demographics – Neighborhoods 3-129                                                 | 3-130   |
| Exhibit 3.5-4 Community Resources, Clark County, Washington                                             | 3-132   |
| Exhibit 3.5-5 Community Resources, Clark County, Washington                                             | 3-132   |
| Exhibit 3.5-6 Community Resources, Multnomah County, Oregon                                             | 3-134   |
| Exhibit 3.5-7 Minority Populations Within Study Area                                                    | 3-135   |
| Exhibit 3.5-8 Race and Ethnicity of Minorities (Percent) Within the Study Area (2010                    | 0)3-136 |
| Exhibit 3.5-9 Poverty Rates for Local Jurisdictions                                                     | 3-137   |
| Exhibit 3.5-10 Census Demographics – Environmental Justice 3-137                                        | 3-138   |
| Exhibit 3.5-11 Census Tract-level Comparisons for Minority and<br>Low-income Populations                | 3-139   |
| Exhibit 3.5-12 Percentage Point Changes in Minority Population of the Study Area                        | 3-140   |

| Exhibit 3.5-13 Percentage Point Changes in Low-Income Population                                      |       |
|-------------------------------------------------------------------------------------------------------|-------|
| of the Study Area                                                                                     | 3-140 |
| Exhibit 3.5-14 Summary of Outreach Efforts                                                            | 3-143 |
| Exhibit 3.5-15 Comparison of Direct Effects to Neighborhoods and<br>Environmental Justice Populations | 3-147 |
| Exhibit 3.5-16 Displacements Within Project Area Neighborhoods 3-151,                                 | 3-152 |
| Exhibit 3.5-17 Displacements Within the Rockwood Neighborhood                                         | 3-162 |
| Exhibit 3.5-18 Subareas for Air Quality                                                               | 3-172 |
| Exhibit 3.6-1 Public Service Locations                                                                | 3-176 |
| Exhibit 3.6-2 Utilities with Infrastructure within the CRC Study Area                                 | 3-177 |
| Exhibit 3.6-3 Comparison of Long-term Effects on Public Services and Utilities                        | 3-179 |
| Exhibit 3.6-4 Mobile Public Service Critical Emergency Access Routes                                  | 3-180 |
| Exhibit 3.7-1 Parks and Recreation Facilities in the CRC Main Project Area                            | 3-191 |
| Exhibit 3.7-2 Parks and Recreation Facilities - Location, Jurisdiction, and Amenities                 | 3-192 |
| Exhibit 3.7-3 Federally and State Protected Recreation Resources in<br>CRC Project Area               | 3-195 |
| Exhibit 3.7-4 Comparison of Long-term Effects on Parks and Recreation Facilities                      | 3-196 |
| Exhibit 3.7-5 Long-term Effects on Park and Recreation Resources                                      | 3-197 |
| Exhibit 3.7-6 Permanently Impacted Portion of Waterfront Park                                         | 3-198 |
| Exhibit 3.7-7 Permanently Impacted Portion of Marshall Park                                           | 3-198 |
| Exhibit 3.7-8 Permanently Impacted Portion of Clark College Recreation Fields                         | 3-199 |
| Exhibit 3.7-9 Future Location of Bridgeton Trail                                                      | 3-201 |
| Exhibit 3.7-10 Marshall Community Park FLP Impacts                                                    | 3-203 |
| Exhibit 3.7-11 Temporary Construction Easements Needed from<br>Park and Recreation Resources          | 3-204 |
| Exhibit 3.7-12 Waterfront Park and Trail Beneath Existing I-5 Bridges                                 | 3-208 |
| Exhibit 3.7-13 Heritage Apple Tree with SR 14 Ramp in Background                                      | 3-209 |
| Exhibit 3.8-1 Cultural Resources Area of Potential Effect (APE) 3-216,                                | 3-217 |
| Exhibit 3.8-2 Archaeological Area of Concern                                                          | 3-218 |
| Exhibit 3.8-3 Historic Built Environment Area of Concern                                              | 3-219 |
| Exhibit 3.8-4 Historic Buildings and Sites                                                            | 3-220 |
| Exhibit 3.8-5 The 1917 Bridge and Ferry                                                               | 3-221 |
| Exhibit 3.8-6 VNHR Historic District                                                                  | 3-223 |
| Exhibit 3.8-7 Fort Vancouver Bastion                                                                  | 3-224 |
| Exhibit 3.8-8 Comparison of Long-term Effects to Cultural Resources                                   | 3-227 |
| Exhibit 3.8-9 Long-term Effects on Historic Resources                                                 | 3-229 |
| Exhibit 3.8-10 Pier 99 Building                                                                       | 3-231 |
| Exhibit 3.8-11 Oregon Slough Levee                                                                    | 3-231 |
| Exhibit 3.8-12 Steel Bridge                                                                           | 3-232 |
| Exhibit 3.8-13 LCI-713                                                                                | 3-233 |
| Exhibit 3.8-14 I-5 Bridge                                                                             | 3-233 |
| Exhibit 3.8-15 VNHR Right-of-way Impacts                                                              | 3-235 |
| Exhibit 3.8-16 The Barracks Post Hospital                                                             | 3-235 |
| Exhibit 3.8-17 654 Officers Row                                                                       | 3-236 |
| Exhibit 3.8-18 The Heritage Apple Tree Park                                                           | 3-236 |
| Exhibit 3.8-19 Normandy Apartments                                                                    | 3-236 |
|                                                                                                       |       |

| Exhibit 3.8-20 Smith Tower                                                          | 3-237 |
|-------------------------------------------------------------------------------------|-------|
| Exhibit 3.8-21 Schofield Building                                                   | 3-237 |
| Exhibit 3.8-22 Evergreen Inn                                                        | 3-237 |
| Exhibit 3.8-23 111 W 7th Street                                                     | 3-237 |
| Exhibit 3.8-24 W. Foster Hidden House                                               | 3-238 |
| Exhibit 3.8-25 Vancouver Telephone Exchange                                         | 3-238 |
| Exhibit 3.8-26 Luepke Florist                                                       | 3-238 |
| Exhibit 3.8-27 Vancouver City Hall                                                  | 3-238 |
| Exhibit 3.8-28 Washington Mutual/Chase Bank                                         | 3-239 |
| Exhibit 3.8-29 1500 Broadway Street                                                 | 3-239 |
| Exhibit 3.8-30 307 E 17th Street                                                    | 3-239 |
| Exhibit 3.8-31 404-406 E 17th Street                                                | 3-239 |
| Exhibit 3.8-32 604 E 17th Street                                                    | 3-239 |
| Exhibit 3.8-33 Fort Apartments                                                      | 3-240 |
| Exhibit 3.8-34 3110 K Street                                                        | 3-240 |
| Exhibit 3.8-35 3000 K Street                                                        | 3-240 |
| Exhibit 3.8-36 903 E 31 st Street                                                   | 3-240 |
| Exhibit 3.8-37 Kiggins Bowl                                                         | 3-241 |
| Exhibit 3.8-38 Areas Subjected to Archaeological Discovery                          | 3-244 |
| Exhibit 3.8-39 Summary of Archaeological Investigations by Area                     |       |
| on the Washington Shore                                                             | 3-245 |
| Exhibit 3.8-40 Temporary Construction Easements                                     | 3-249 |
| Exhibit 3.8-41 Evergreen Community Connector                                        | 3-256 |
| Exhibit 3.9-1 Vancouver Grand Boulevard, View of I-5 Bridges                        | 3-259 |
| Exhibit 3.9-2 Location of Landscape Units                                           | 3-260 |
| Exhibit 3.9-3 Visual Character and Resources of Landscape Units                     | 3-260 |
| Exhibit 3.9-4 Viewer Sensitivity and Visual Quality Ratings for all Landscape Units | 3-261 |
| Exhibit 3.9-5 Comparison of Long-term Effects on Visual Resources                   | 3-262 |
| Exhibit 3.9-6 Design Differences over North Portland Harbor                         | 3-264 |
| Exhibit 3.9-7 Simulation of Washington and 9th Street Station                       | 3-266 |
| Exhibit 3.10-1 Carbon Monoxide Trends 1986 to 2006                                  | 3-277 |
| Exhibit 3.10-2 Regional MSAT Emissions – Existing and No-Build                      | 3-278 |
| Exhibit 3.10-3 Comparison of Long-term Effects to Air Quality                       | 3-278 |
| Exhibit 3.10-4 Subareas for Air Quality                                             | 3-279 |
| Exhibit 3.10-5 Air Quality Findings for Specific Intersections                      | 3-280 |
| Exhibit 3.11-1 Typical Community Noise Levels in Ldn                                | 3-289 |
| Exhibit 3.11-2 Typical Noise Levels in dBA                                          | 3-290 |
| Exhibit 3.11-3 FHWA Traffic Noise Abatement Criteria                                | 3-291 |
| Exhibit 3.11-4 Washington State Noise Control Regulation                            | 3-291 |
| Exhibit 3.11-5 Washington State – Exemptions for Short-term Noise Exceedances       | 3-291 |
| Exhibit 3.11-6 FTA Transit Noise Abatement Criteria                                 | 3-293 |
| Exhibit 3.11-7 DEQ Industrial and Commercial Noise Source Standards                 | 3-293 |
| Exhibit 3.11-8 Human and Building Response to Ground-borne Vibration Levels         | 3-294 |
| Exhibit 3.11-9 FTA Ground-borne Vibration and Noise Impact Criteria                 | 3-295 |
| Exhibit 3.11-10 FTA Ground-borne Vibration and Noise Impact Criteria                |       |
| for Special Buildings                                                               | 3-295 |
|                                                                                     |       |

| Exhibit 3.11-11 Comparison of Long-term Noise and Vibration Impacts                              |       |
|--------------------------------------------------------------------------------------------------|-------|
| (Before Mitigation)                                                                              | 3-296 |
| Exhibit 3.11-12 Construction Equipment List, Use, and Reference<br>Maximum Noise Level           | 3-299 |
| Exhibit 3.11-13 Noise Levels for Typical Construction Phases at<br>50 Feet from Work Site        | 3-301 |
| Exhibit 3.11-14 Noise Level versus Distance for Typical Construction Phases                      | 3-302 |
| Exhibit 3.11-15 Traffic Noise Impacts After Mitigation – VNHR                                    | 3-305 |
| Exhibit 3.11-16 Traffic Noise Impacts After Mitigation – Downtown Vancouver                      | 3-307 |
| Exhibit 3.11-17 Traffic Noise Impacts After Mitigation – North Vancouver                         | 3-308 |
| Exhibit 3.11-18 Light Rail Noise Impact to Floating Homes in Portland                            | 3-313 |
| Exhibit 3.11-19 Light Rail Noise and Vibration Impacts to<br>Smith Tower and E 17th in Vancouver | 3-314 |
| Exhibit 3.11-20 Noise and Vibration Impacts With and Without<br>Recommended Mitigation           | 3-316 |
| Exhibit 3.12-1 Petroleum Consumption                                                             | 3-321 |
| Exhibit 3.12-2 Comparison of Long-term Effects on Energy Use                                     | 3-323 |
| Exhibit 3.13-1 Exposure Guidelines for 60 Hz Electromagnetic Fields                              | 3-328 |
| Exhibit 3.13-2 Magnetic Field Strength at Distance from TriMet's Light Rail Tracks               | 3-329 |
| Exhibit 3.13-3 Light Rail Substations and Existing Land Uses                                     | 3-331 |
| Exhibit 3.14-1 Main Project Area Watersheds and Water Features                                   | 3-335 |
| Exhibit 3.14-2 Ruby Junction Maintenance Facility and Fairview Creek                             | 3-336 |
| Exhibit 3.14-3 Water Quality-Limited Waterways Within the Project Area                           | 3-337 |
| Exhibit 3.14-4 Annual Pollutant Load Estimates for the LPA and                                   |       |
| Other Project Alternatives                                                                       | 3-341 |
| Exhibit 3.14-5 New and Rebuilt Impervious Surfaces (acres) by<br>Project Element and Watershed   | 3-343 |
| Exhibit 3.14-6 Cofferdam Example                                                                 | 3-346 |
| Exhibit 3.14-7 Areas of Potential Disturbance During Construction                                | 3-348 |
| Exhibit 3.14-8 Stormwater Management Facility Locations                                          | 3-351 |
| Exhibit 3.15-1 Location of Potentially Affected Wetlands and Waterways                           | 3-355 |
| Exhibit 3.15-2 Existing Wetland Conditions                                                       | 3-356 |
| Exhibit 3.15-3 Wetlands in Oregon                                                                | 3-358 |
| Exhibit 3.15-4 Wetlands in Washington                                                            | 3-359 |
| Exhibit 3.15-5 Comparison of Long-term Effects on Wetlands and<br>Jurisdictional Waters          | 3-361 |
| Exhibit 3.15-6 Potential Impacts of LPA on Wetland Buffers in Oregon                             | 3-362 |
| Exhibit 3.15-7 Potential Impacts of LPA on Wetland Buffers in Washington                         | 3-363 |
| Exhibit 3.16-1 Natural Resource Features in the Project Area                                     | 3-373 |
| Exhibit 3.16-2 Habitat Types in the Project Area                                                 | 3-377 |
| Exhibit 3.16-3 Regional and Local Resource Protection in the Project Area                        | 3-379 |
| Exhibit 3.16-4 Listed Wildlife Species Known to Occur Within the Project Area                    | 3-382 |
| Exhibit 3.16-5 Protected Aquatic Species Found in the CRC Project Area                           | 3-382 |
| Exhibit 3.16-6 Special-status Plant Species Reported to Occur<br>Within the Project Area         | 3-384 |
| Exhibit 3.16-7 Comparison of Long-term Effects to Ecosystems                                     | 3-387 |
| Exhibit 3.16-8 Project Footprint, Existing Rights-of-way, and Urban Development                  | 3-388 |

| Exhibit 3.16-9 ESA Consultation by Species                                                                                                                                                     | 3-389         |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|
| Exhibit 3.17-1 Comparison of Long-term Effects on and from Geologic<br>and Groundwater Hazards and Resources                                                                                   | 3-404         |
| Exhibit 3.17-2 Relative Earthquake Hazards                                                                                                                                                     | 3-406         |
| Exhibit 3.17-3 Steep Slope Location Map                                                                                                                                                        | 3-407         |
| Exhibit 3.18-1 Identified Hazardous Materials Site Location Map – Vancouver                                                                                                                    | 3-416         |
| Exhibit 3.18-2 Identified Hazardous Materials Site Location Map –<br>Hayden Island and North Portland                                                                                          | 3-417         |
| Exhibit 3.18-3 Identified Hazardous Materials Site Location Map –<br>Casting and Staging Areas and Ruby Junction 3-418,                                                                        | , 3-419       |
| Exhibit 3.18-4 Comparison of Long-term Effects on and from<br>Hazardous Materials                                                                                                              | 3-420         |
| Exhibit 3.19-1 Source of U.S. Greenhouse Gas Emissions, 2004                                                                                                                                   | 3-439         |
| Exhibit 3.19-2 Greenhouse Gas Emissions in Oregon, 2008                                                                                                                                        | 3-440         |
| Exhibit 3.19-3 Greenhouse Gas Emissions in Washington, 2004                                                                                                                                    | 3-440         |
| Exhibit 3.19-4 2030 No-Build and Locally Preferred Alternative (LPA)<br>Greenhouse Gas Emissions                                                                                               | 3-444         |
| Exhibit 3.19-5 Temporary Effects on Energy Use and CO <sub>2</sub> e Emissions<br>Associated with the LPA                                                                                      | 3-460         |
| Exhibit 4.2-1 Capital Cost Estimates by Alternative<br>in Millions of Year-of-Expenditure Dollars                                                                                              | 4-4           |
| Exhibit 4.2-2 Capital Cost Estimates of DEIS Alternatives<br>in Billions of Year-of-Expenditure Dollars                                                                                        | 4-5           |
| Exhibit 4.3-1 Summary of Revenue and Financing Options: Federal Programs                                                                                                                       | 4-6           |
| Exhibit 4.3-2 Summary of Revenue and Financing Options: State<br>and Regional Programs                                                                                                         | 4-7           |
| Exhibit 4.3-3 Toll Rate Schedule Scenarios - Toll Rates In Each Direction                                                                                                                      | 4-11          |
| Exhibit 4.4-1 Assumed Capital Finance Plan Implementation Schedule                                                                                                                             | 4-12          |
| Exhibit 4.4-2 Initial Borrowing Capacity of Toll Rate Schedules with<br>Baseline Financial Structure in Billions of Year-of-Expenditure Dollars                                                | 4-16          |
| Exhibit 4.4-3 Summary of Capital Finance Plan Scenarios<br>in Millions of Year-of-Expenditure Dollars                                                                                          | 4-18          |
| Exhibit 4.4-4 Finance plan scenario for LPA with Highway Phasing:<br>Medium Cost Estimate With Low Estimate of Funding from<br>Toll Rate Schedule 1 in Millions of Year-of-Expenditure Dollars | 4-20          |
| Exhibit 4.4-5 Finance Plan Scenario for LPA with Highway Phasing<br>High Cost Estimate with Low Estimate of Funding from Toll Rate Schedule<br>in Millions of Year-of-Expenditure Dollars      | 1<br>4-21     |
| Exhibit 4.4-6 Finance Plan Scenario for LPA with Highway Phasing<br>High Cost Estimate with Low Estimate of Funding from Toll Rate Schedule<br>in Millions of Year-of-Expenditure Dollars      | 3<br>4-22     |
| Exhibit 4.4-7 Finance Plan Scenario for LPA:<br>Medium Cost with Low Estimate of Funding from Toll Rate Schedule 1<br>in Millions of Year-of-Expenditure Dollars                               | 4-23          |
| Exhibit 4.4-8 Finance Plan Scenario for LPA:<br>Medium Cost Estimate with Low Estimate of Funding from Toll Rate Sched<br>in Millions of Year-of-Expenditure Dollars                           | ule 3<br>4-24 |
| Exhibit 4.4-9 Finance Plan Scenario for LPA:<br>High Cost Estimate with Low Estimate of Funding from Toll Rate Schedule<br>in Millions of Year-of-Expenditure Dollars                          | 3<br>4-25     |
| Exhibit 4.5-1 Routine Annual Highway/Tolling O&M Costs                                                                                                                                         | 4-26          |
| Exhibit 4.5-2 Periodic Facility and Tolling Rehabilitation and Replacement Costs                                                                                                               | 4-28          |

| Exhibit 4.5-3 2030 Corridor Transit O&M Cost by Transit District                                                               |         |
|--------------------------------------------------------------------------------------------------------------------------------|---------|
| in Millions of 2010 Dollars                                                                                                    | 4-30    |
| Exhibit 4.6-1 Beginning Working Capital 2010-2030 in Millions of<br>Year-of-Expenditure (YOE) Dollars and Months of Operations | 4-32    |
| Exhibit 5.2-1 Summary Information about Section 4(f) Park and Recreation Resources in the Project Area                         | 5-5     |
| Exhibit 5.2-2 Section 4(f) Parks and Recreation Resources: Project Area                                                        | 5-6     |
| Exhibit 5.2-3 Section 4(f) Parks and Recreation Resources: Oregon                                                              | 5-7     |
| Exhibit 5.2-4 Section 4(f) Parks and Recreation Resources: VNHR                                                                | 5-8     |
| Exhibit 5.2-5 Section 4(f) Parks and Recreation Resources:<br>Mill Plain Boulevard to Fourth Plain Boulevard                   | 5-9     |
| Exhibit 5.2-6 Section 4(f) Parks and Recreation Resources:<br>North of Fourth Plain Boulevard                                  | 5-10    |
| Exhibit 5.2-7 Section 4(f) Historic Resources in the Project Areaa                                                             | 5-11    |
| Exhibit 5.2-8 Summary of Section 4(f) Historic Resources in the Project Area                                                   | 5-12    |
| Exhibit 5.2-9 Section 4(f) Historic Resources: Steel Bridge, Oregon                                                            | 5-13    |
| Exhibit 5.2-10 Section 4(f) Historic Resources: Oregon Main Project Area                                                       | 5-14    |
| Exhibit 5.2-11 Section 4(f) Historic Resources: Downtown Vancouver Along I-5                                                   | 5-15    |
| Exhibit 5.2-12 Section 4(f) Historic Resources: Downtown Vancouver                                                             | 5-16    |
| Exhibit 5.2-13 Section 4(f) Historic Resources: 17th Street                                                                    | 5-17    |
| Exhibit 5.2-14 Section 4(f) Historic Resources: North of Fourth Plain Boulevard                                                | 5-18    |
| Exhibit 5.2-15 Vancouver National Historic Reserve (VNHR)<br>Land Ownership/Management                                         | 5-20    |
| Exhibit 5.2-16 Fort Vancouver National Historic Reserve and National Historic Site                                             | e 5-20  |
| Exhibit 5.2-17 Vancouver National Historic Reserve (VNHR) Historic District                                                    | 5-21    |
| Exhibit 5.2-18 NPS Development Concept Plan: Waterfront, Fort, and                                                             |         |
| Fort Vancouver Village Site                                                                                                    | 5-24    |
| Exhibit 5.3-1 Use of Park and Recreation Section 4(f) Resources                                                                | 5-27    |
| Exhibit 5.3-2 Use of Section 4(f) Historic Resources                                                                           | 5-29    |
| Exhibit 5.3-3 Pier 99 (OR1)                                                                                                    | 5-34    |
| Exhibit 5.3-4 1917 Northbound I-5 Bridge (381)                                                                                 | 5-34    |
| Exhibit 5.3-5 Vancouver National Historic Reserve                                                                              | 5-36    |
| Exhibit 5.3-6 Old Apple Tree Park (109)                                                                                        | 5-37    |
| Exhibit 5.3-7 Barracks Post Hospital (368)                                                                                     | 5-39    |
| Exhibit 5.3-8 Officers Row (918)                                                                                               | 5-40    |
| Exhibit 5.3-9 Waterfront Renaissance Trail and Waterfront Park                                                                 | 5-41    |
| Exhibit 5.3-10 Marshall Community Center, Luepke Senior Center, and Marshall Par                                               | ′k 5-43 |
| Exhibit 5.3-11 Steel Bridge – Portland, Oregon                                                                                 | 5-44    |
| Exhibit 5.3-12 Oregon Slough Levee (OR2)                                                                                       | 5-45    |
| Exhibit 5.3-13 USS LCI-713 (OR9)                                                                                               | 5-45    |
| Exhibit 5.3-14 Normandy Apartments, 318 E 7th Street (149)                                                                     | 5-46    |
| Exhibit 5.3-15 Vancouver City Hall, 210 E 13th Street (1043)                                                                   | 5-47    |
| Exhibit 5.3-16 Washington Mutual (Chase) Bank, 1205 Broadway (1045)                                                            | 5-47    |
| Exhibit 5.3-17 W Foster Hidden House, 110 W 13th Street (35)                                                                   | 5-48    |
| Exhibit 5.3-18 Vancouver Telephone Exchange, 112 W 11th Street (38)                                                            | 5-48    |
| Exhibit 5.3-19 307 E 17th Street (116)                                                                                         | 5-49    |
| Exhibit 5.3-20 404-406 E 17th Street (129)                                                                                     | 5-49    |

| Exhibit 5.3-21 415 E 17th Street (119)                                                                              | 5-49    |
|---------------------------------------------------------------------------------------------------------------------|---------|
| Exhibit 5.3-22 604 E 17th Street (133)                                                                              | 5-49    |
| Exhibit 5.3-23 218 W 12th Street (74)                                                                               | 5-50    |
| Exhibit 5.3-24 500 E 13th Street (168)                                                                              | 5-50    |
| Exhibit 5.3-25 500 Main Street (21)                                                                                 | 5-51    |
| Exhibit 5.3-26 700 E McLoughlin Boulevard (130)                                                                     | 5-51    |
| Exhibit 5.3-27 Carpenters Union Hall (132)                                                                          | 5-51    |
| Exhibit 5.3-28 Residence, 3000 K Street (61)                                                                        | 5-52    |
| Exhibit 5.3-29 Residence, 3110 K Street (59)                                                                        | 5-52    |
| Exhibit 5.3-30 Residence, 903 E 31st Street (62)                                                                    | 5-53    |
| Exhibit 5.3-31 Clark College Recreation Fields                                                                      | 5-53    |
| Exhibit 5.3-32 Leverich Community Park                                                                              | 5-54    |
| Exhibit 5.3-33 Kiggins Sports Fields/Stadium (Kiggins Bowl Park)                                                    | 5-55    |
| Exhibit 5.3-34 Marine Drive Multi-use Trail                                                                         | 5-56    |
| Exhibit 5.3-35 East Delta Park                                                                                      | 5-58    |
| Exhibit 5.4-1 Alternative Corridors Evaluated During Initial Screening Process                                      | 5-61    |
| Exhibit 5.5-1 Marine Drive Refinement to Reduce Impacts to Pier 99                                                  | 5-64    |
| Exhibit 5.5-2 Highway Alignment and Proposed Improvements Shifted West                                              | 5-72    |
| Exhibit 5.5-3 Shift the Replacement Crossing to an Intermediate Alignment                                           | 5-74    |
| Exhibit 5.5-4 SR 14 Interchange Replacement Crossing Left-loop Design from DI                                       | EIS5-77 |
| Exhibit 5.5-5 SR 14 Interchange Replacement Crossing Dual-loop Design                                               | 5-77    |
| Exhibit 5.5-6 Two Ramp Alignment Options at Old Apple Tree Park                                                     | 5-79    |
| Exhibit 5.5-7 Measures to Minimize Harm for Section 4(f) Resources:<br>Portland to Mill Plain Boulevard Interchange | 5-81    |
| Exhibit 5.5-8 Measures to Minimize Harm for Section 4(f) Resources:<br>North of Mill Plain Boulevard Interchange    | 5-82    |
| Exhibit 5.6-1 Summary of Least Overall Harm Analysis                                                                | 5-84    |
| Exhibit 6.3-1 Number of Commenters by Comment Delivery Method                                                       | 6-5     |
| Exhibit 6.3-2 Residential Locations of Commenters                                                                   | 6-5     |
| Exhibit 6.3-3 Number of Commenters by Zip Code                                                                      | 6-6     |
| Exhibit 6.3-4 Commenter Relationships to the Main Project Area                                                      | 6-7     |
| Exhibit 6.3-5 Commenter Mode of Transportation in the Main Project Area                                             | 6-7     |
| Exhibit 6.3-6 Replacement Bridge Preferences by Zip Code                                                            | 6-8     |
| Exhibit 6.3-7 Supplemental Bridge Preferences by Zip Code                                                           | 6-9     |
| Exhibit 6.3-8 Bus Rapid Transit Preferences by Zip Code                                                             | 6-10    |
| Exhibit 6.3-9 Light Rail Transit Preferences by Zip Code                                                            | 6-11    |
| Exhibit 6.3-10 Transit Terminus Preferences                                                                         | 6-11    |
| Exhibit 6.3-11 Lincoln Terminus Preferences by Zip Code                                                             | 6-12    |
| Exhibit 6.3-12 Kiggins Bowl Terminus Preferences by Zip Code                                                        | 6-13    |
| Exhibit 6.3-13 Clark College MOS Preferences by Zip Code                                                            | 6-13    |
| Exhibit 6.3-14 Mill Plain MOS Preferences by Zip Code                                                               | 6-14    |
| Exhibit 6.3-15 Tolling Preferences by Zip Code                                                                      | 6-15    |
| Exhibit 6.3-16 Non-preference Comment Counts                                                                        | 6-15    |
|                                                                                                                     |         |

# Preface

The CRC project co-leads for the National Environmental Policy Act (NEPA) process are the Federal Transit Administration (FTA), Federal Highway Administration (FHWA), Oregon Department of Transportation (ODOT), Washington State Department of Transportation (WSDOT), Southwest Washington Regional Transportation Council (RTC), Metro, Clark County Public Transportation Benefit Area (C-TRAN), and Tri-County Metropolitan Transportation District (TriMet). The co-leads prepared this FEIS for the I-5 CRC project pursuant to the NEPA, the Washington State Environmental Policy Act (SEPA), and the guidelines of the U.S. Department of Transportation (DOT), FHWA, and FTA.

The FEIS 1) describes project alternatives along with their impacts in the context of the existing conditions and foreseeable future conditions; 2) describes the locally preferred alternative (LPA) identified by local and regional sponsoring agencies and the process used to adopt the LPA; 3) provides transportation, community, and environmental information to assist the public and decision makers; 4) identifies proposed mitigation measures that would reduce or eliminate impacts; and 5) assesses project costs, institutional issues, and potential revenue options.

In 2001, the governors of Oregon and Washington formed the I-5 Portland/Vancouver Transportation and Trade Partnership Task Force, a bi-state partnership chartered to study transportation problems and possible solutions for the I-5 corridor from the Interstate 205 interchange north of Vancouver to the Interstate 405 interchange in Portland. The partnership recommended fixing three bottlenecks in its 2002 Strategic Plan; one bottleneck was I-5 at the Columbia River.<sup>1</sup> Staff from the Oregon and Washington departments of transportation began initial work to refine the work of the I-5 Transportation and Trade Partnership and plan for on-the-ground projects to reduce congestion in the project area. The CRC Task Force was established in early 2005 to advise the transportation departments on key decisions and decision-making criteria. The 39-member CRC Task Force was composed of leaders from a broad cross section of Washington and Oregon communities, including public agencies, civic organizations, neighborhoods, and freight, commuter, and environmental groups.

Through discussions with the Task Force and community, the CRC project staff studied alternatives proposed for improving the river crossing and public transportation. Over a period of several months, a set of 23 initial river crossing ideas were reduced to four, and a set of 14 initial public transportation ideas were reduced to five, using the evaluation criteria developed through consultation with local agency sponsors (WSDOT, ODOT, RTC, Metro, TriMet, C-TRAN, the City of Vancouver, and the City of Portland), the CRC Task Force, state and federal permitting agencies (which, on the CRC project, have been brought together in the Interstate Collaborative Environmental Process Group [InterCEP]), and extensive public input. Further packaging and analysis of river crossing and public transportation ideas were conducted before

<sup>1</sup> The other two bottlenecks identified were I-5 at Salmon Creek in Clark County and I-5 at Delta Park in Portland. The project to address the Salmon Creek bottleneck was completed in 2006, and construction to improve the Delta Park bottleneck, begun in 2008, was completed in 2010.

the best-performing alternatives were moved forward for further evaluation in the DEIS.

Since October 2005, project staff has had more than 27,000 public outreach contacts at about 900 events. These interactions and project outreach efforts have been targeted to reach neighborhoods; low-income, minority and limited English proficiency populations; and other interest groups.

Common themes of comments received from 2005 through 2009 included:

- Preferences for taking action to solve the problems in a short time frame
- Specific river crossing options (including alternate highways) and transit modes
- Location of I-5 improvements for this project
- Number of lanes and size of the highway facilities
- Need for improved bicycle and pedestrian facilities, including the size of the facilities
- Project aesthetics
- Project cost
- Tolling
- Impacts to low-income and minority communities
- Concerns about environmental effects, including changes in air quality
- The project's contribution to land use changes and climate change
- Community impacts during construction of the project

Following publication of the DEIS, the LPA was adopted in July 2008. The LPA represents the alternative preferred by the local and regional agencies sponsoring the CRC project. The elected or appointed boards and councils of local sponsor agencies determined their preferences based on the results of the evaluation in the DEIS and on the public and agency comments received before and following its publication. The LPA was approved with conditions to be evaluated and concluded before publication of the FEIS. Subsequent to adoption of the LPA, the project team continued to evaluate and solicit input from the public, other stakeholders, working groups, independent and expert review panels, and project sponsors to address the LPA conditions and obtain public input on other elements of the project that would help further refine and develop the LPA.

To comply with NEPA and SEPA requirements, the FEIS focuses on the most pertinent information regarding the project purpose, impacts from evaluated alternatives, and proposed impact mitigation measures. The FEIS is intended to refine the impacts and potential mitigation measures of the LPA.

The FEIS is organized as follows:

The **Summary** briefly describes key information and findings of the overall document. It describes the Columbia River Crossing project, project co-leads, studies that preceded the project, and problems the project is seeking to fix. It discusses the various alternatives that were developed to address these

problems, and the process used for adopting an LPA. It concludes with a brief discussion of the next steps and methods by which the public can continue to be involved in the project.

Chapter 1, **Project Purpose and Need**, describes the parameters for project development and decision-making as based on defined problems and issues. It outlines the significance of the Columbia River Crossing corridor, the project purpose, and the need for the project, and reviews the principles used to frame the physical limits and alternatives of the project. It concludes with a discussion of the project's vision and values as outlined by the project team, sponsoring agencies, and the CRC Task Force.

Chapter 2, **Description of Alternatives**, describes the LPA and the alternatives evaluated in the DEIS from which the LPA was developed. It describes the proposed river crossing, highway and transit improvements, and the bicycle, pedestrian, transportation system and demand management, and tolling scenarios. It describes likely construction duration, techniques and approaches, and includes an explanation of how the alternatives were developed through an iterative process of public input, agency input, and analysis of a wide range of alternatives. It also includes a description of the alternatives that were not brought forward for further consideration and why they were dropped. This chapter outlines the process and key findings that supported the selection of the LPA and subsequent LPA refinements.

### Chapter 3, Existing Conditions and Environmental Consequences,

describes the likely temporary and long-term effects of the project alternatives on the area's existing and future transportation system, communities, and environment. Each section of Chapter 3 outlines existing conditions in the project area and analyzes the impacts of project alternatives on those conditions. It describes potential mitigation strategies to reduce or eliminate impacts, and concludes with a discussion of the cumulative effects of this project and other past, present, and reasonably foreseeable actions. This chapter summarizes the existing conditions, impacts, and potential mitigation measures for the following disciplines and areas of possible impacts:

- Transportation
- Aviation and Navigation
- Property Acquisitions and Displacements
- Land Use and Economic Activity
- Neighborhoods and Environmental Justice
- Public Services and Utilities
- Parks and Recreation
- Historic and Archaeological Resources
- Visual and Aesthetic Qualities
- Air Quality
- Noise and Vibration
- Energy
- Electric and Magnetic Fields

- Water Quality and Hydrology
- Wetlands and Jurisdictional Waters
- Ecosystems
- Geology and Soils
- Hazardous Materials
- Cumulative Effects

Chapter 4, **Financial Analysis**, provides an assessment of project costs, institutional issues, and potential revenue options, along with highway and transit financial plan scenarios.

Chapter 5, Final Section 4(f) Evaluation, completes the analysis and documentation requirements of Section 4(f) of the US Department of Transportation Act. It describes the potential impacts of project alternatives on federally protected historic, park, and recreational resources. It evaluates alternatives that could avoid impacts to these resources, including whether such alternatives are prudent and feasible. It considers measures to minimize harm to these resources, and evaluates whether these measures are reasonable. The chapter concludes with a determination of the least harm alternative.

Chapter 6, **Public Input on the Draft EIS**, describes the public involvement activities that occurred between May and July 2008 from publication of the DEIS through selection of the LPA's river crossing, transit mode, and transit terminus. The chapter also includes an overview of comments received during the DEIS comment period and provides responses to a sampling of the most common non-preference comments (those that did not express a preference for or against any particular alternative or option).

The **Appendices and Supplemental Materials** to the FEIS provide additional detail on the project and the FEIS process. They include summaries of agency and tribal coordination, and public involvement; the CRC Sustainability Plan; a list of alternatives considered early in screening; a list of property acquisitions and displacements; Sponsor Agency Resolutions on the LPA; an index and glossary; a list of references cited in this document; and identification of project staff and recipients of this document. The detailed technical reports and memoranda on which the results and conclusions in the FEIS are based include the following:

- Acquisitions Technical Report
- Air Quality Technical Report
- Archaeology Technical Report
- Aviation Technical Report
- CEVP Workshop Final Report
- Cumulative Effects Technical Report
- Economics Technical Report
- Ecosystems Technical Report
- Electromagnetic Fields Technical Report

- Energy Technical Report
- Environmental Justice Technical Report
- Geology and Groundwater Technical Report
- Hazardous Materials Technical Report
- Historic Built Environment Technical Report
- Indirect Effects Technical Report
- Land Use Technical Report
- Navigation Technical Report
- Neighborhoods and Population Technical Report
- Noise and Vibration Technical Report
- Parks and Recreation Technical Report
- Public Services Technical Report
- TDM/TSM Technical Report
- Traffic Technical Report
- Transit Technical Report
- Utilities Technical Report
- Visual and Aesthetics Technical Report
- Water Quality and Hydrology Technical Report
- Wetlands Technical Report

These supporting materials are provided on a disc attached to the back cover of Volume 1 of this FEIS and in the appropriate folder structure in online postings. Please note that the technical reports have not been printed in hard copy form due to their bulk and the associated printing costs. This page intentionally left blank.

# Acronyms

|            |                                                                 | CEJG   | Community and<br>Environmental Justice Group                                    |
|------------|-----------------------------------------------------------------|--------|---------------------------------------------------------------------------------|
| Δ          |                                                                 | CEQ    | Council on Environmental<br>Quality                                             |
| AC<br>ACEC | alternating current<br>American Council of                      | CETAS  | Collaborative Environmental<br>and Transportation Agreement<br>for Streamlining |
| nele       | Engineering Companies                                           | CFR    | Code of Federal Regulations                                                     |
| ACGIH      | American Conference of<br>Governmental Industrial<br>Hygienists | CIG    | University of Washington's<br>Climate Impacts Group                             |
| ACM        | asbestos-containing material                                    | CLF    | combined license fee                                                            |
| ADA        | Americans with Disabilities                                     | CMAQ   | congestion management air<br>quality program                                    |
| ADT        | Act<br>average daily traffic                                    | CMMP   | Contaminated Media<br>Management Plan                                           |
| APE        | area of potential effect                                        | СО     | carbon monoxide                                                                 |
| AQMA       | Air Quality Management Area                                     | CO2    | carbon dioxide                                                                  |
| ARPA       | Archaeological Resources                                        | COP    | City of Portland                                                                |
|            | Protection Act                                                  | COTE   | Counting on the Environment                                                     |
| ASTM       | ASTM International (formerly,<br>American Society for Testing   | COV    | City of Vancouver                                                               |
|            | Materials)                                                      | CPC    | City of Portland Code                                                           |
| AYOS       | Albina Youth Opportunity                                        | CPI    | consumer price index                                                            |
|            | School                                                          | CPTED  | Crime Prevention Through<br>Environmental Design                                |
|            |                                                                 | CRC    | Columbia River Crossing                                                         |
|            |                                                                 | CRD    | Columbia River Datum                                                            |
| В          |                                                                 | CRITFC | Columbia River Inter-Tribal<br>Fish Commission                                  |
| BIA        | bridge influence area                                           | CSCMP  | Council of Supply Chain<br>Management Professionals                             |
| BMP        | best management practice                                        | CSDDHD | Columbia Slough Drainage                                                        |
| BNSF       | Burlington Northern Santa Fe                                    |        | Districts Historic District                                                     |
| во         | Railroad<br>Biological Opinion                                  | C-TRAN | Clark County Public Transit<br>Benefit Area Authority                           |
| BRP        | Biological Opinion<br>Bridge Review Papel                       | CTR    | Commute Trip Reduction                                                          |
| BRP<br>Btu | Bridge Review Panel<br>British thermal unit                     |        | (Washington)                                                                    |
| Diu        | brush mermai unit                                               | CWA    | Clean Water Act of 1977                                                         |
|            |                                                                 |        |                                                                                 |

# С

| U    |                                   | D     |
|------|-----------------------------------|-------|
| CAA  | Clean Air Act                     | DATID |
| CAFE | Corporate Average Fuel<br>Economy | DAHP  |
| СВО  | community-based organization      | dB    |
| CD   | collector/distributor             | dBA   |

## D

DC

| Department of Archaeology<br>and Historic Preservation<br>(Washington) |
|------------------------------------------------------------------------|
| decibel                                                                |
| A-weighted decibel                                                     |
| direct current                                                         |

| DCE  | documented categorical exclusion        | F     |                                          |
|------|-----------------------------------------|-------|------------------------------------------|
| DDE  | dichloro-diphenyl-<br>dichloroethylene  | FAA   | Federal Aviation<br>Administration       |
| DDT  | dichloro-diphenyl-<br>trichloroethane   | FC    | fuel consumed (gallons)                  |
| DEIS | Draft Environmental Impact<br>Statement | FCC   | Federal Communications<br>Commission     |
| DEQ  | Oregon Department of                    | FDA   | Food and Drug Administration             |
|      | Environmental Quality                   | FEIS  | Final Environmental Impact               |
| DLCD | Oregon Department of                    |       | Statement                                |
|      | Land Conservation and Development       | FEMA  | Federal Emergency<br>Management Agency   |
| DMV  | Department of Motor Vehicles            | FFGA  | Full Funding Grant Agreement             |
| DOD  | Department of Defense                   | FFY   | Federal Fiscal Year                      |
| DOT  | U.S. Department of Transportation       | FHWA  | Federal Highway<br>Administration        |
| DPS  | distinct population segment             | FLP   | Federal Lands to Parks                   |
| DSL  | Oregon Department of State              | ft    | feet/foot                                |
|      | Lands                                   | ft/NM | feet/nautical mile                       |
|      |                                         | FTA   | Federal Transit Administration           |
|      |                                         | FVNHS | Fort Vancouver National<br>Historic Site |

## Ε

| E       |                                                       | FWG      |
|---------|-------------------------------------------------------|----------|
| E-Zone  | City of Portland<br>Environmental Zone<br>Designation | FY       |
| ECO     | Employee Commute Options<br>(Oregon)                  | <u> </u> |
| Ecology | Washington State Department of Ecology                | G<br>G   |
| EF      | emission factor                                       | GARV     |
| EIA     | U.S. Energy Information<br>Administration             | GHG      |
| EIS     | Environmental Impact<br>Statement                     | GIS      |
| EJ      | Environmental Justice                                 | GMA      |
| EM      | emissions of CO2 (pounds)                             | GPR      |
| EMF     | electromagnetic field                                 | GSA      |
| EO      | executive order                                       |          |
| EPA     | U.S. Environmental Protection<br>Agency               |          |
| ESA     | Endangered Species Act                                | н        |
| ESU     | evolutionarily significant unit                       |          |
| ETC     | electronic toll collection                            | HABS     |
|         |                                                       |          |

|       | gauss                                  |
|-------|----------------------------------------|
| ARVEE | Grant Anticipation Revenue<br>Vehicles |
| łG    | greenhouse gas                         |
| S     | geographic information system          |
| ЛА    | Growth Management Act                  |
| PR    | ground-penetrating radar               |
| SA    | General Services<br>Administration     |

Freight Working Group

fiscal year

| HABS | Historic American Building<br>Survey    |
|------|-----------------------------------------|
| HAC  | high accident corridor                  |
| HAER | Historic American<br>Engineering Record |
| HAL  | high-accident location                  |

| HASP     | health and safety plan                                | JTA             | Jobs and Transportation Act                      |
|----------|-------------------------------------------------------|-----------------|--------------------------------------------------|
| HBC      | Hudson's Bay Company                                  | J 17 1          | (Oregon)                                         |
| НСТ      | high-capacity transit                                 |                 |                                                  |
| HfL      | Highways for Life                                     |                 |                                                  |
| HILP     | Hayden Island Livability                              |                 |                                                  |
| TIILI    | Project                                               | Κ               |                                                  |
| HiNooN   | Hayden Island Neighborhood<br>Network                 | kHz             | kilohertz                                        |
| HOV      | high-occupancy vehicle                                | kV              | kilovolt                                         |
| HPA      | Hydraulic Project Approval                            | kV/m            | kilovolts per meter                              |
| HRA      | Heritage Research Associates                          |                 |                                                  |
| Hz       | Hertz                                                 |                 |                                                  |
|          |                                                       | L               |                                                  |
|          |                                                       | lbs             | pounds                                           |
| 1        |                                                       | LCDC            | Land Conservation and                            |
| ∎<br>I-5 | Interstate 5                                          |                 | Development Commission<br>(Oregon)               |
| IAMP     | Interchange Area Management<br>Plan                   | LCRWT           | Lower Columbia River Water<br>Trail              |
| IAMR     | Interstate Access Modification<br>Request             | L <sub>dn</sub> | day-night equivalent sound<br>level              |
| IAP2     | International Association for<br>Public Participation | LEED            | Leadership in Energy and<br>Environmental Design |
| IBRD     | Innovative Bridge Research                            | $L_{_{eq}}$     | equivalent sound pressure level                  |
|          | and Deployment                                        | L <sub>m</sub>  | maximum noise level                              |
| ICNIRP   | International Commission                              | LNG             | liquid natural gas                               |
|          | on Non-ionizing Radiation<br>Protection               | LOA             | Letter of Authorization                          |
| IDOT     | Illinois Department of                                | LOS             | level-of-service                                 |
| iber     | Transportation                                        | LPA             | locally preferred alternative                    |
| IDP      | Inadvertent Discovery Plan                            | LULAC           | League of United Latin                           |
| IM       | Interstate Maintenance                                |                 | American Citizens                                |
| IMD      | Interstate Maintenance<br>Discretionary               | LUST            | leaking underground storage<br>tank              |
| InterCEP | Interstate Collaborative<br>Environmental Process     | LWCF Act        | Land and Water Conservation<br>Fund Act          |
| IPCC     | Intergovernmental Panel on<br>Climate Change          |                 |                                                  |
| IRP      | Independent Review Panel                              |                 |                                                  |
| ITS      | intelligent transportation                            | Μ               |                                                  |

## J

| JBMI  | Jantzen Beach Moorage Inc.                           | MES            |
|-------|------------------------------------------------------|----------------|
| JPACT | Joint Policy Advisory<br>Committee on Transportation | mG             |
|       | *                                                    | <b>N / T T</b> |

system

## IVI

| MAX  | Metropolitan Area Express                 |
|------|-------------------------------------------|
| MDSG | Marine Drive Stakeholder<br>Group         |
| MDX  | Miami-Dade Expressway<br>Authority        |
| MESD | Multnomah Educational<br>Service District |
| mG   | milligauss                                |
| MHz  | megahertz                                 |

| MMPA                      | Marine Mammal Protection<br>Act                            | NOAA  | Nat<br>Atr  |
|---------------------------|------------------------------------------------------------|-------|-------------|
| MMS                       | moment magnitude scale                                     | NOI   | Not         |
| MOA                       | memorandum of agreement                                    |       | infr        |
| MOS                       | minimum operable segment                                   | NPDES | Nat<br>Elii |
| MP                        | milepost                                                   | NPS   | Nat         |
| mph                       | miles per hour                                             | NRHP  | Nat         |
| MPO                       | Metropolitan Planning                                      |       | Pla         |
|                           | Organization                                               | NRMP  | Nat         |
| MSAT                      | Mobile source air toxics                                   |       | Pla         |
| MSFCMA                    | Magnuson-Stevens Fishery<br>Conservation Management<br>Act | NWAEP | No:<br>Env  |
| MT                        | metric ton                                                 |       |             |
| MTIP                      | Metropolitan Transportation<br>Improvement Program         | 0     |             |
| MTP                       | metropolitan transit plan                                  | U     |             |
| MVMT                      | million vehicle-miles traveled                             | O&M   | ope         |
| $\mathrm{M}_{\mathrm{w}}$ | moment magnitude scale units                               | OAME  | Ore<br>Mir  |

## Ν

| IN     |                                                              | ODOT        |
|--------|--------------------------------------------------------------|-------------|
| NAAQS  | National Ambient Air Quality<br>Standards                    | OHP         |
| NAC    | noise abatement criteria                                     | OHW         |
| NACCC  | Neighborhood Associations<br>Council of Clark County         | ORS<br>OTC  |
| NAGPRA | Native American Graves<br>Protection and Repatriation<br>Act | OTIA        |
| NAWIC  | National Association of<br>Women in Construction             |             |
| NEPA   | National Environmental Policy<br>Act of 1969                 |             |
| NFA    | No Further Action                                            | Ρ           |
| NFRAP  | No Further Remedial Action<br>Planned                        | PAH         |
| NHPA   | National Historic Preservation<br>Act                        | PBAC        |
| NHS    | National Highway System;<br>National Historic Site           | PCB         |
| NHTSA  | National Highway Traffic<br>Safety Administration            | PDC         |
| NIH    | National Institutes of Health                                | PDX<br>PGIS |
| NINA   | Northwest Industrial<br>Neighborhood Association             |             |
| NMFS   | National Marine Fisheries<br>Service                         | PHS         |

### ational Oceanic and mospheric Administration otice of Intent, notice of raction ational Pollutant Discharge imination System ational Park Service ational Register of Historic aces atural Resource Mitigation an orthwest Association of vironmental Professionals

| O&M  | operations and maintenance                      |
|------|-------------------------------------------------|
| OAME | Oregon Association of<br>Minority Entrepreneurs |
| OAR  | Oregon Administrative Rule                      |
| ODFW | Oregon Department of Fish<br>and Wildlife       |
| ODOT | Oregon Department of<br>Transportation          |
| OHP  | Oregon Highway Plan                             |
| OHW  | ordinary high water                             |
| ORS  | Oregon Revised Statutes                         |
| OTC  | Oregon Transportation<br>Commission             |
| OTIA | Oregon Transportation<br>Investment Act         |
|      |                                                 |

| polycyclic aromatic<br>hydrocarbon                     |
|--------------------------------------------------------|
| Pedestrian and Bicycle<br>Advisory Committee           |
| polychlorinated biphenyl                               |
| Portland Development<br>Commission                     |
| Portland International Airport                         |
| pollutant-generating<br>impervious surface             |
| Washington Priority Habitat<br>and Species Designation |
|                                                        |

| PLSO  | Professional Land Surveyors of | SOV     | single-occupancy vehicle             |
|-------|--------------------------------|---------|--------------------------------------|
| РМ    | Oregon                         | SPCCP   | spill prevention control and         |
| L IAI | particulate matter             |         | countermeasures plan                 |
| PNRS  | Projects of National and       | SPIS    | Safety Priority Index System         |
|       | Regional Significance          | SPUI    | single-point urban interchange       |
| PP&R  | Portland Parks and Recreation  | SR      | State Route                          |
| ppm   | parts per million              | STHB    | stacked transit/highway bridge       |
| PPP   | public private partnership     | STIP    | State Transportation                 |
| PTBA  | Public Transportation Benefit  |         | Improvement Program                  |
|       | Area                           | STP     | surface transportation program       |
| PSC   | Project Sponsors Council       | SWCAA   | Southwest Washington Clean           |
| PWG   | Portland Working Group         | 5110111 | Air Agency                           |
|       |                                | SWPPP   | stormwater pollution prevention plan |

## R

| R&R                                   | rehabilitation and replacement                                          | т      |                                                                        |
|---------------------------------------|-------------------------------------------------------------------------|--------|------------------------------------------------------------------------|
| RCW                                   | Revised Code of Washington                                              |        |                                                                        |
| REC                                   | Recognized Environmental                                                | TAZ    | traffic analysis zone                                                  |
|                                       | Condition                                                               | TBD    | Transportation Benefit District                                        |
| RM                                    | river mile                                                              | TCP    | traditional cultural property                                          |
| RMLS                                  | Regional Multiple Listing<br>Service                                    | TCSP   | Transportation, Community,<br>and System Preservation                  |
| ROD                                   | record of decision                                                      |        | Program                                                                |
| ROW                                   | right-of-way                                                            | TDM    | transportation demand<br>management                                    |
| RTC                                   | Southwest Washington<br>Regional Transportation<br>Council              | TESCP  | temporary erosion and sediment control plan                            |
| RTP                                   | regional transportation plan                                            | TIFIA  | Transportation Infrastructure<br>Finance and Innovation Act<br>Program |
|                                       |                                                                         | TMA    | Transportation Management<br>Association                               |
| S                                     |                                                                         | TMDL   | total maximum daily load                                               |
| SAC                                   | Signatory Agency Committee                                              | TOD    | transit-oriented development                                           |
| SAE                                   | Society of Automotive<br>Engineers                                      | TPA    | Transportation Partnership<br>Account                                  |
| SCPP                                  | Spill Control and Prevention                                            | TPAC   | Transportation Policy<br>Alternatives Committee                        |
| Plan<br>SAFETEA-LU Safe, Accountable, |                                                                         | TPR    | Transportation Planning Rule<br>(Oregon)                               |
|                                       | Flexible, Efficient<br>Transportation Equity Act: A<br>Legacy for Users | TriMet | Tri-County Metropolitan<br>Transportation District                     |
| SEPA                                  | State Environmental Policy                                              | TSC    | Tolling Study Committee                                                |
|                                       | Act (Washington)                                                        | TSM    | transportation system                                                  |
| SHPO                                  | State Historic Preservation                                             |        | management                                                             |
|                                       | Office (Oregon)                                                         | TSS    | total suspended solids                                                 |
| SMA                                   | Shoreline Management Act<br>(Washington)                                | TSSA   | Troutdale Sole Source Aquifer                                          |
| SOC                                   | species of concern                                                      |        |                                                                        |
|                                       |                                                                         |        |                                                                        |

## U

| W | ΤP |
|---|----|
|   |    |

Washington Transportation Plan

| Urban Design Advisory Group    |
|--------------------------------|
| U.S. Army Corps of Engineers   |
| United States Code             |
| U.S. Coast Guard               |
| U.S. Fish and Wildlife Service |
| U.S. Geological Survey         |
| underground storage tank       |
|                                |

## V

| V     | volt                                               |
|-------|----------------------------------------------------|
| V/m   | volts per meter                                    |
| VCCV  | Vancouver City Center Vision<br>(Plan)             |
| VCPRD | Vancouver-Clark Parks and<br>Recreation Department |
| VdB   | vibration decibel                                  |
| VHD   | vehicle hours of delay                             |
| VMC   | Vancouver Municipal Code                           |
| VMS   | variable-message signs                             |
| VMT   | vehicle miles traveled                             |
| VNHR  | Vancouver National Historic<br>Reserve             |
| VOC   | volatile organic compound                          |
| VOT   | value of time                                      |
| VWG   | Vancouver Working Group                            |

## W

| WAC    | Washington Administrative<br>Code                                       |
|--------|-------------------------------------------------------------------------|
| WASHTO | Western Association of State<br>Highway and Transportation<br>Officials |
| WDFW   | Washington Department of<br>Fish and Wildlife                           |
| WHO    | World Health Organization                                               |
| WHUF   | Washington Highway Users<br>Federation                                  |
| WSDOT  | Washington State Department of Transportation                           |
| WTC    | Washington Transportation<br>Commission                                 |